

# **Committee Meeting Agenda**

Audit Committee
Public Session
November 11, 2025

J.W. Singleton Education Centre, 2050 Guelph Line, Burlington, ON *Large Boardroom* 3:00 p.m.

# 1. Routine Matters

- 1.1. Call to Order
- 1.2. Acknowledgement of Traditional Lands
- 1.3. Approval of the Agenda
- 1.4. Declarations of Possible Conflict of Interest

# 2. Private Session

- 2.1. Private Session (3:05 pm 3:45 pm)
- 2.2. Approval of Business Transacted in Audit Committee Private Session

# 3. Presentations

# 4. Ratification/Action

- 4.1. Minutes of the Audit Committee Meetings
  - 4.1.1. Audit Committee Meeting, September 30, 2025

Page 3-5

- 4.2. Recommendation to Board 2024/2025 Financial Statements
  - 2024/2025 Financial Statements and Accumulated Surplus Balances
     (R. Negoi) Page 6-44
  - Report to the Audit Committee on the 2024/2025 Audit (Deloitte)

Page 45-66

4.3. Staffing Compliance Audit (R. Negoi)

Page 67

# 5. Communication to the Audit Committee

- 5.1. For Information
  - 5.1.1. Supplemental Reporting
    - Annual Statement of Education Development Charges (EDC)
       Report (R. Negoi)
       Page 68-72
    - Summary of Trustee Expenses Report as of 2024/2025 (R. Negoi)
       Page 73-78
    - Summary of School Generated Funds 2024/2025 (R. Negoi)

Page79-86



# **Committee Meeting Agenda**

Audit Committee
Public Session
November 11, 2025

J.W. Singleton Education Centre, 2050 Guelph Line, Burlington, ON *Large Boardroom* 3:00 p.m.

5.1.2. Halton Student Transportation Services 2024/2025 Financial Statements (R. Negoi) Page 87-100
 5.1.3. Regional Internal Audit Status Report - Verbal Update (A. Eltherington)
 5.1.4. Timelines for Financial Reporting Presentation to Board (R. Negoi) Page 101-102

# 6. Adjournment

Date of Next Meeting - February 24th, 2026



# **Audit Committee Meeting Minutes**

Public Session
September 30, 2025, 3:00 p.m.

J.W. Singleton Education Centre, 2050 Guelph Line, Burlington, ON

Large Boardroom

# 1. Routine Matters

#### 1.1. Welcome and Call to Order

The Superintendent of Business Services called the meeting to order at 3:04 p.m.

## 1.2. <u>Acknowledgement of Traditional Lands</u>

On behalf of the Board, acknowledgement and thanks was given to the Mississaugas of the Credit First Nation for sharing their traditional territory with us.

## 1.3. Approval of the Agenda

#### Motion: D. Danielli & S. Malik

Be it resolved that the Agenda for the Public session of the Audit Committee Meeting for September 30, 2025 be approved as distributed. **Carried Unanimously.** 

# 1.4. <u>Declarations of Possible Conflict of Interest/Annual Conflict of Interest</u> Declaration Form

• No conflicts of interest were declared

# 2. Presentations

There were no presentations made to the Audit Committee

# 3. Ratification/Action

## 3.1. <u>Minutes of the Audit Committee Meetings</u>

3.1.1. <u>Audit Committee Meeting, April 29, 2025</u>

Motion: T. Rocha & S. Malik



# **Audit Committee Meeting Minutes**

Public Session
September 30, 2025, 3:00 p.m.

J.W. Singleton Education Centre, 2050 Guelph Line, Burlington, ON

Large Boardroom

Be it resolved that the Minutes from the Public session Audit Committee Meeting held on April 29th, 2025 be approved as amended. **Carried Unanimously.** 

#### 3.2. <u>Elections of the Audit Committee Chair and Vice Chair</u>

3.2.1. <u>Election of the Audit Committee Chair for 2025/2026 Per Regulation 361/10</u> Section 6(1)

#### Motion: S. Malik & T. Rocha

Be it resolved that D. Danielli be appointed as Chair of The Audit Committee for the 2025/2026 fiscal year. **Carried Unanimously.** 

3.2.2. <u>Election of the Audit Committee Vice-Chair for 2025/2026</u>

#### Motion: D. Danielli & S. Malik

Be it resolved that T. Rocha be appointed as Vice- Chair of The Audit Committee for the 2025/2026 fiscal year. **Carried Unanimously.** 

#### 3.3. Action Items

3.3.1. Audit Annual Report to the Board and Ministry (R. Negoi)

#### Motion: T. Rocha & S. Malik

Be it resolved that the Audit Committee approve the 2024/2025 Annual Report to the Board of Trustees and the 2024/2025 Annual Report to the Ministry and forward the reports to the Board of Trustees for acceptance. **Carried Unanimously.** 

# 4. Communication to the Audit Committee

#### 4.1. <u>Information Items</u>

- 4.1.1. Agreed-upon Procedures Report 7 Month Report (Deloitte
  - The external audit partner presented the report
  - No major findings or discrepancies identified as it is in accordance with the policies and procedures from the Ministry of Education.
- 4.1.2. <u>Regional Internal Auditor Status Report (A. Eltherington)</u>



# **Audit Committee Meeting Minutes**

Public Session September 30, 2025, 3:00 p.m. J.W. Singleton Education Centre, 2050 Guelph Line, Burlington, ON Large Boardroom

 The Superintendent of Business Services presented the report in the absence of the Regional Internal Audit Manager

#### 4.1.3. <u>Recruitment of External Public Representative Member</u>

- The Superintendent of Business Services presented the report
- Timelines were provided for the second external member recruitment process as one member has served the maximum of two terms.

## 4.1.4. <u>Timelines for Financial Reporting Presentation to Board</u>

• The Superintendent of Business Services presented the timelines for financial reporting presentation to Board for information

## 5. Private Session

- 5.1. Private Session
- 5.2. <u>Approval of Business Transacted in Audit Committee Private Session</u>

#### Motion: T. Rocha & S. Malik

Be it resolved that the Audit Committee approve the business transacted in Audit Committee Private Session

# 6. Adjournment

Next scheduled meeting date - Tuesday, November 11, 2025



# **Halton District School Board**

Date: November 11, 2025

**FOR ACTION** 

TO: The Chair and Members of the Audit Committee

Halton District School Board

FROM: Roxana Negoi, Superintendent of Business Services & Treasurer

RE: 2024/2025 Financial Statements

#### **Recommendation**

Be it resolved that the Audit Committee recommends the audited financial statements of the Halton District School Board for the fiscal year ended August 31, 2025 be approved by the Board of Trustees.

#### **Background**

Each year, the treasurer of every board is required (subsection 252(1) of the Education Act) to prepare the financial statements for the school board and, on receiving the auditor's report on the financial statements, promptly submit them to the Ministry of Education.

Financial statements must be prepared in compliance with legislation, and in accordance with generally accepted accounting principles established by the Public Sector Accounting Board (PSAB) of The Chartered Professional Accountants, Canada. A summary of the significant accounting policies that form the basis of accounting in financial statements is provided in Note 1 to the financial statements.

#### Audit

The financial statements have been audited by Deloitte LLP, Chartered Accountants; independent external auditors appointed by the Board. In accordance with subsection 253(5) of the Education Act, the auditors have received full access to all books, records, documents of the Board, as well as any other information that in the auditor's opinion was necessary to enable them to carry out their duties. The audit was conducted in accordance with Canadian generally accepted auditing standards as outlined in the Auditors' Report. Based on their audit opinion, the auditors agree that the consolidated financial statements of Halton District School Board as at and for the year ended August 31, 2025 are prepared, in all material respects, in accordance with the basis of accounting described in Note 1 to the consolidated financial statements. In addition, the Halton District School Board was in compliance with all Ministry funding regulations.

Respectfully Submitted,	
Davana Marai	
Roxana Negoi	
Superintendent of Business Services and	Treasurer



# **Board Report Number: ####**

**For Action** 

Report Title: 2024-2025 Financial Statements and Accumulated Surplus

**Submitted by:** Roxana Negoi, Superintendent of Business Services and Treasurer

Curtis Ennis, Director of Education

**Meeting Date:** December 2, 2025

# Recommendation

Be it resolved that the Board of Trustees authorize the 2024/2025 Year-end Surplus of \$4,533,015 to be designated to the Accumulated Surplus category for Non-Designated Surplus;

And Be it resolved that the Board of Trustees authorize the draw-down of \$942,062 from various categories of Accumulated Surplus Internally Restricted for Future Use, as outlined in Appendix A;

And Be it resolved that the Board of Trustees approve the audited financial statements for the fiscal year ended August 31, 2025, as appended to this report.

# 1. Analysis

#### 2024/2025 Financial Year

The Halton District School Board continues to be financially responsible with a clear focus on providing the system with the resources and supports necessary to create learning conditions that elevate student achievement, champion supportive and inclusive practices within safe and caring environments and provide opportunities to take action for a sustainable world.

The 2024/2025 Financial Statements reflect the financial results of the Board's operating and capital activity for the year. The Accumulated Surplus, as detailed in the Financial Statements, represents the net financial resources of the Board.

The Board experienced an operating surplus available for compliance of \$3.6 million (detailed in Appendix A), compared to the \$1.8 million deficit estimated in the approved Budget. This means the year end is in a more favorable financial position by \$5.4 million when compared to budget. The audited Consolidated Financial Statements are provided in Appendix B.

#### <u>Accumulated Surplus/Deferred Revenues</u>

Under PSAB, traditional descriptions of Reserves and Reserve Funds have been changed to fall into two categories:



# **Board Report Number:** #### For Action

- (i) Accumulated Surplus Boards have the authority to set aside funds for a restricted purpose and make local expenditure decisions.
- (ii) Deferred Revenues Externally Restricted which are those amounts received subject to external restrictions arising from legislation or regulations.

Appendix A summarizes the changes to Accumulated Surplus from 2023/2024 to 2024/2025.

Approximately \$4.5 million is recommended to be designated to the Non-Designated surplus to address any budget pressures the Board may face. Furthermore, \$0.9 million was drawn from various internally appropriated surplus funds to support Multi-Year Strategic Plan initiatives approved in the Budget Estimates and school level resources. The combined closing balances of the Board's Non-Designated and Student Achievement surplus funds amount to approximately 4% of the Board's annual provincial funding allocation, which is considered a healthy reserve to address any potential budget pressures.

# 1.1. Governance Alignment

Each year, the treasurer of the board is required (under subsection 252(1) of the Education Act) to prepare the financial statements for the school board and, on receiving the auditor's report on the financial statements, promptly submit them to the Ministry of Education.

Financial statements must be prepared in compliance with legislation outlined under the Financial Administration Act, and in accordance with public sector accounting standards established by the Public Sector Accounting Board (PSAB) of The Chartered Professional Accountants, Canada. A summary of the significant accounting policies that form the basis of accounting in financial statements is provided in Note 1 to the financial statements.

# 1.2. Alternatives

This report aligns with the compliance requirements under the Education Act, Financial Administration Act and the Public Sector Accounting Board (PSAB) of The Chartered Professional Accountants, Canada. Should the audited financial statements not be approved and submitted to the Ministry of Education by December 5, 2025, the Ministry may implement cash flow withholding of 50% until the submission is received.

# 2. Background



# Board Report Number: ####

**For Action** 

#### **Audit**

The financial statements have been audited by Deloitte LLP, Chartered Accountants, independent external auditors appointed by the Board. In accordance with subsection 253(5) of the Education Act, the auditors have received full access to all books, records, documents of the Board, as well as any other information that in the auditor's opinion was necessary to enable them to carry out their duties. The audit was conducted in accordance with Canadian generally accepted auditing standards as outlined in the Auditors' Report. Based on their audit opinion, the auditors agree that the consolidated financial statements of Halton District School Board as at and for the year ended August 31, 2025 are prepared, in all material respects, in accordance with the basis of accounting described in Note 1 to the consolidated financial statements. In addition, the Halton District School Board was in compliance with all Ministry funding regulations.

#### **Audit Committee**

Per Ontario Regulation 361/10: Audit Committees, Section 9(4), the duties of the Audit Committee is "to recommend, if the audit committee considers it appropriate to do so, that the board approve the annual audited financial statements". *The Board's Audit Committee met on November 11, 2025 and recommended that the audited financial statements of the Halton District School Board for the fiscal year ended August 31, 2025 be approved by the Board of Trustees.* 

# 3. Financial Impact

The Board of Trustees are required to approve the audited financial statements and the use of Surplus funds. While there is no direct financial impact associated with this decision, the financial statements summarize the assets, liabilities, surplus, revenues and expenses of the Halton District School Board, and are compared to the prior year financial statements and the current year budget.

# 4. Multi-Year Strategic Plan Alignment

Priority Alignment: Environmental and Global Citizenship; Human Rights, Equity and Inclusion; Indigenous Rights and Education; Kindness, Connection and Community; Learning, Engagement and Achievement; Mental Health and Well-Being

The Board of Trustees have governance over the financial resources allocated to the Halton



# **Board Report Number:** #### For Action

District School Board, and the strategic allocation to support the Multi-Year Plan in a manner that is fiscally responsible and compliant with appropriate statutes and regulations. The audited financial statements are the culmination of the use of resources to meet all areas of the strategic plan.

# 5. Attachment(s):

- 5.1. Appendix A Summary of Accumulated Surplus
- 5.2. Appendix B Consolidated financial statements of Halton District School Board

# Respectfully submitted,

Roxana Negoi Superintendent of Business Services

Curtis Ennis

Director of Education

# Halton District School Board Summary of Accumulated Surplus (Per Note 13 to the Consolidated Financial Statements) Year Ended August 31, 2025

	2024/2025	Increase	Decrease	Transfers	2023/2024 (restated)
Non-designated Surplus	16,591,627	4,533,017		-	12,058,610
Amounts Internally Restricted For Future Use By The Board					
Operating:					
Decentralized School Budgets	213,941		(49,478)	-	263,419
Student Achievement	16,010,002	-	(613,000)	-	16,623,002
Technology	407,086	-	(82,726)	-	489,812
	16,631,029	-	(745,204)	-	17,376,233
Accommodation:					
Administrative Facility	32,234,613	-		-	32,234,613
	32,234,613	-	-	-	32,234,613
Committed Capital Projects and Sinking Fund Interest	6,562,136	-	(774,853)	-	7,336,989
Committed Capital Projects and Sinking Fund Interest Adjustment	-	577,995	-	-	-
Total Internally Restricted For Future Use By The Board	55,427,778	577,995	(1,520,057)	-	56,947,835
Unavailable for Compliance					
Interest to be Accrued	(2,122,710)	213,465	_	-	(2,336,175)
Committed Capital Projects and Sinking Fund Interest Adjustment	-	-	(577,995)	-	-
	(2,122,710)	213,465	(577,995)	-	(2,336,175)
Revenues Recognized for Land					
Land & Pre-Acquisition Land Costs	378,350,172	64,242,195	(268)	-	314,108,245
Educational Development Charges Outstanding	(1,853,349)	62,388,846	(64,242,195)	-	-
	376,496,823	126,631,041	(64,242,463)	-	314,108,245
School Generated Funds	6,395,788	697,682	-	-	5,698,106
Asset Retirement Obligation	(41,892,687)	-	(1,088,054)	-	(40,804,633)
Total Accumulated Surplus Balance, end of year	410,896,619	132,653,200	(67,428,569)	-	345,671,988

# Consolidated financial statements of Halton District School Board

August 31, 2025

Management Report	1
Independent Auditor's Report	2-3
Consolidated statement of financial position	4
Consolidated statement of operations	5
Consolidated statement of cash flows	6
Consolidated statement of change in net debt	7
Notes to the consolidated financial statements	8-31

# Management Report

# Management's responsibility for the consolidated financial statements

The accompanying consolidated financial statements of the Halton District School Board are the responsibility of the Board's management and have been prepared in accordance with the Financial Administration Act, supplemented by Ontario Ministry of Education memorandum 2004: B2 and Ontario Regulation 395/11 of the Financial Administration Act, as described in Note 1 to the consolidated financial statements.

The preparation of consolidated financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

Board management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the consolidated financial statements. These systems are monitored and evaluated by management.

The Audit Committee of the Board meets with the external auditors to review the consolidated financial statements and discuss any significant financial reporting or internal control matters prior to the Board's approval of the consolidated financial statements.

The consolidated financial statements have been audited by Deloitte LLP, independent external auditors appointed by the Board of Trustees. The accompanying Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the Board's consolidated financial statements.

Director of Education	Superintendent of Business Services And Treasurer
[DATE]	



Deloitte LLP Bay Adelaide East 8 Adelaide Street West Suite 200 Toronto ON M5H 0A9

Tel: 416-601-6150 Fax: 416-601-6151 www.deloitte.ca

# Independent Auditor's Report

To the Trustees of the Halton District School Board

# Report on the Audit of the Consolidated Financial Statements

#### Opinion

We have audited the consolidated financial statements of Halton District School Board (the "Board"), which comprise the consolidated statement of financial position as at August 31, 2025, and the consolidated statements of operations, cash flows and change in net debt for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies (collectively referred to as the "consolidated financial statements").

In our opinion, the accompanying consolidated financial statements of the Board for the year ended August 31, 2025, are prepared, in all material respects, in accordance with the basis of accounting described in Note 1 to the consolidated financial statements.

# Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Board in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### **Emphasis of Matter**

Without modifying our opinion, we draw attention to Note 1 of the consolidated financial statements which describes the basis of accounting used in the preparation of these consolidated financial statements and the significant differences between such basis of accounting and the Canadian public sector accounting standards. Our opinion is not modified in respect of this matter.

# Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation of the consolidated financial statements in accordance with the basis of accounting described in Note 1 to the consolidated financial statements, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Board's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Board or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Board's financial reporting process.

## Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian GAAS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian GAAS, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Board's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Board to cease to continue as a going concern.
- Plan and perform the group audit to obtain sufficient appropriate audit evidence regarding the
  financial information of entities or business units within the School Board as a basis for forming an
  opinion on the consolidated financial statements. We are responsible for the direction, supervision
  and review of the audit work performed for purposes of the group audit. We remain solely
  responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Chartered Professional Accountants Licensed Public Accountants [DATE]

## **Halton District School Board**

# **Consolidated statement of financial position**

As at August 31, 2025

		2025	2024
	Notes	\$	\$
			_
Financial assets			
Cash		63,662,576	111,734,449
Accounts receivable		41,710,046	60,984,710
Accounts receivable – Government of Ontario	2	238,031,831	251,773,037
		343,404,453	424,492,196
Liabilities			00.406.005
Accounts payable and accrued liabilities		64,971,489	90,196,285
Net long-term debt	4	165,109,132	181,169,155
Deferred revenue	6	29,279,325	71,610,625
Employee benefits payable	11	23,923,583	24,391,394
Deferred capital contributions	7	744,575,887	716,828,315
Asset retirement obligations	9	71,325,114	70,805,164
		1,099,184,530	1,155,000,938
			(=== === ·= ·
Net debt		(755,780,077)	(730,508,742)
No. 6''al accept			
Non-financial assets		4 64 5 99 5	4 500 001
Prepaid expenses		4,615,805	4,580,991
Tangible capital assets	12	1,162,060,891	1,071,599,739
		1,166,676,696	1,076,180,730
Contractual obligations and		T ·	
contingent liabilities	18		
contingent habilities	10		
Accumulated surplus	13	410,896,619	345,671,988
Accumulated surplus	10	110/050/015	313,071,300
The accompanying notes are an integral part of the o	consolidat	ted financial statements	S.
, , 3			
Approved by the Board			

,	Chair of the Board
	Director of Education

#### **Halton District School Board**

#### **Consolidated statement of operations**

Year ended August 31, 2025

		2025	2025	2024
		Budget	Actual	Actual
	Notes	\$	\$	\$
_				
Revenue				
Core education funding				E40 4E4 044
Provincial legislative grants	14	549,253,260	566,016,271	549,454,844
Education property tax	14	279,805,623	288,341,130	281,973,354
Provincial grants – other		5,229,542	12,693,423	89,701,164
School generated funds		20,000,000	20,740,452	20,351,701
Federal grants and fees		3,245,028	3,481,910	3,228,457
Investment income		2,250,000	3,747,137	4,621,576
Fees and revenues from				
other sources		58,068,902	77,323,892	18,989,347
Amortization of deferred capital				
contributions				
Provincial legislative grants	7 and 14	39,871,096	38,974,673	39,234,325
Third parties	7	1,812,622	1,785,779	1,921,317
		959,536,073	1,013,104,667	1,009,476,085
_				
Expenses				
Instruction		714,449,440	740,631,434	790,077,421
Administration		20,196,877	20,072,698	21,030,561
Transportation		21,725,145	21,767,116	21,799,278
Pupil accommodation		131,107,029	130,003,391	130,624,599
School generated funds		20,000,000	20,042,770	19,867,076
Other		12,901,145	15,362,627	24,308,655
	16	920,379,636	947,880,036	1,007,707,590
Annual surplus		39,156,437	65,224,631	1,768,495
Accumulated surplus at beginning				
of year		338,050,546	345,671,988	343,903,493
Accumulated surplus at end				
of year	13	377,206,983	410,896,619	345,671,988

The accompanying notes are an integral part of the consolidated financial statements.

## **Halton District School Board**

## **Consolidated statement of cash flows**

Year ended August 31, 2025

Operating transactions  Annual surplus Non-cash items including Amortization and write-downs of tangible capital assets Annutization on tangible capital assets - asset retirement obligation Deferred capital contributions revenue Deferred gain on sale of restricted assets Other investments Net change in non-cash working capital balances Accounts receivable – other Accounts receivable – delayed grant payment Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable  Operating transactions  (55,224,631  1,768,495  41,720,696 42,211,248  41,720,696 42,211,			2025	2024
Annual surplus Non-cash items including Amortization and write-downs of tangible capital assets Amortization on tangible capital assets asset retirement obligation Deferred capital contributions revenue Deferred gain on sale of restricted assets Other investments  Net change in non-cash working capital balances Accounts receivable – other Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  12 41,720,696 42,211,248 41,720,696 41,155,642) 61,688,801 61,688,801 61,750,000 61		Notes		\$
Annual surplus Non-cash items including Amortization and write-downs of tangible capital assets Amortization on tangible capital assets asset retirement obligation Deferred capital contributions revenue Deferred gain on sale of restricted assets Other investments  Net change in non-cash working capital balances Accounts receivable – other Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  12 41,720,696 42,211,248 41,720,696 41,155,642) 61,688,801 61,688,801 61,750,000 61				
Non-cash items including Amortization and write-downs of tangible capital assets Amortization on tangible capital assets asset retirement obligation Deferred capital contributions revenue Deferred gain on sale of restricted assets Other deposits Other investments Net change in non-cash working capital balances Accounts receivable – other Accounts receivable – delayed grant payment Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  12 41,720,696 42,211,248 41,720,696 42,211,248 41,720,696 42,211,248 41,720,696 42,211,248 41,720,696 42,211,248 41,720,696 42,211,248 41,720,696 42,211,248 41,720,696 41,155,642) (41,155,642)				
Amortization and write-downs of tangible capital assets Amortization on tangible capital assets asset retirement obligation Deferred capital contributions revenue Deferred gain on sale of restricted assets Other deposits Other investments Net change in non-cash working capital balances Accounts receivable – other Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  12 41,720,696 42,211,248 41,720,696 41,155,662 (41,155,642)	•		65,224,631	1,768,495
of tangible capital assets Amortization on tangible capital assets – asset retirement obligation Deferred capital contributions revenue Deferred gain on sale of restricted assets Other deposits Other investments Net change in non-cash working capital balances Accounts receivable – other Accounts receivable – delayed grant payment Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  12 41,720,696 42,211,248 41,720,696 42,211,248 41,720,696 42,215,662 (41,155,642) (41,155,642) (103,207) - 10,688,801 18,750,000 18,750,000 19,274,664 2,151,854 2,151,854 (15,823,027) (25,224,796) (43,336,373) (269,019) 3,078,706 (467,811) 3,078,706 (441,306)	5			
Amortization on tangible capital assets – asset retirement obligation  Deferred capital contributions revenue 7 Cother deposits Other investments  Net change in non-cash working capital balances Accounts receivable – other Accounts receivable – delayed grant payment Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  12 2,453,117 2,385,662 (41,155,642) (103,207) — (103,207) — 10,688,801 18,750,000  19,274,664 2,151,854 (15,823,027) (25,224,796) (4,336,373) (269,019) 3,078,706 (441,306)				
asset retirement obligation  Deferred capital contributions revenue  Deferred gain on sale of restricted assets Other deposits Other investments  Net change in non-cash working capital balances Accounts receivable – other Accounts receivable – delayed grant payment Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  12 2,453,117 (40,760,452) (103,207)  - 10,688,801 18,750,000  19,274,664 2,151,854 (15,823,027) (25,224,796) (4,336,373) (269,019) 3,078,706 (441,306)		12	41,720,696	42,211,248
Deferred capital contributions revenue Deferred gain on sale of restricted assets Other deposits Other investments Net change in non-cash working capital balances Accounts receivable – other Accounts receivable – delayed grant payment Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  7 (40,760,452) (103,207) - 10,688,801 18,750,000  19,274,664 2,151,854 2,151,854 (15,823,027) (25,224,796) (4,336,373) (269,019) 3,078,706 (441,306)	•			
Deferred gain on sale of restricted assets Other deposits Other investments Other investments Net change in non-cash working capital balances Accounts receivable – other Accounts receivable – delayed grant payment Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  (103,207) - 10,688,801 18,750,000  19,274,664 2,151,854 (15,823,027) (25,224,796) (4,336,373) (269,019) (302,192) (467,811) 3,078,706 (441,306)		12		
Other deposits Other investments  Net change in non-cash working capital balances Accounts receivable – other Accounts receivable – delayed grant payment Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  10,688,801 18,750,000 19,274,664 2,151,854 2,151,854 (15,823,027) (25,224,796) (4,336,373) (269,019) (302,192) (467,811) 3,078,706 (441,306)		7		(41,155,642)
Other investments  Net change in non-cash working capital balances Accounts receivable – other  Accounts receivable – delayed grant payment Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  19,274,664 2,151,854 (15,823,027) (25,224,796) (4,336,373) (269,019) (302,192) (467,811) 3,078,706 (441,306)			(103,207)	_
Net change in non-cash working capital balances Accounts receivable – other Accounts receivable – delayed grant payment Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  Net change in non-cash working capital balances 19,274,664 2,151,854 (15,823,027) (25,224,796) (302,192) (269,019) 3,078,706 (441,306)			_	
Accounts receivable – other  Accounts receivable – delayed grant payment  Accounts payable and accrued liabilities  Deferred revenues – operating  Employee benefits payable  Prepaid expenses  19,274,664  3,082,214  (15,823,027)  (25,224,796)  (302,192) (269,019)  (467,811) (302,192) (467,811) (441,306)	Other investments		_	18,750,000
Accounts receivable – delayed grant payment Accounts payable and accrued liabilities Deferred revenues – operating Employee benefits payable Prepaid expenses  3,082,214 (15,823,027) (25,224,796) (302,192) (269,019) (467,811) (302,192) (467,811) (441,306)	Net change in non-cash working capital balances			
Accounts payable and accrued liabilities (25,224,796) (4,336,373) Deferred revenues – operating (302,192) Employee benefits payable Prepaid expenses (34,814) (4,336,373) (269,019) (307,706) (441,306)	Accounts receivable – other		19,274,664	2,151,854
Deferred revenues – operating       (302,192)       (269,019)         Employee benefits payable       (467,811)       3,078,706         Prepaid expenses       (34,814)       (441,306)	Accounts receivable – delayed grant payment		3,082,214	(15,823,027)
Employee benefits payable (467,811) 3,078,706 Prepaid expenses (34,814) (441,306)	Accounts payable and accrued liabilities		(25,224,796)	(4,336,373)
Prepaid expenses (34,814) (441,306)	Deferred revenues – operating		(302,192)	(269,019)
	Employee benefits payable		(467,811)	3,078,706
Settlement of asset retirement liability	Prepaid expenses		(34,814)	(441,306)
	Settlement of asset retirement liability			
through abatement 9 (1,365,064) (885,204)	through abatement	9	(1,365,064)	(885,204)
<b>63,496,986</b> 18,124,195			63,496,986	18,124,195
Capital transactions	Capital transactions			
Proceeds on sale of tangible capital assets 103,475 —	Proceeds on sale of tangible capital assets		103,475	_
	Cash used to acquire tangible capital assets	12	(132,750,219)	(63,994,592)
<b>(132,646,744)</b> (63,994,592)			(132,646,744)	(63,994,592)
Financing transactions				
Debt repaid 5 <b>(16,060,023)</b> (15,329,884)	Debt repaid	5	(16,060,023)	(15,329,884)
Decrease in accounts receivable –				
Government of Ontario – Approved capital <b>10,658,992</b> 12,550,940	Government of Ontario – Approved capital		10,658,992	12,550,940
Net additions to deferred capital contributions 7 <b>68,508,024</b> 61,163,016	Net additions to deferred capital contributions	7	68,508,024	61,163,016
Net (decrease) increase to deferred revenue –	Net (decrease) increase to deferred revenue –			
capital 6 <b>(42,029,108)</b> 30,475,387	capital	6		
<b>21,077,885</b> 88,859,459			21,077,885	88,859,459
Change in cash (48,071,873) 42,989,062	<del>-</del>			
Cash, beginning of year <b>111,734,449</b> 68,745,387				
<b>Cash, end of year</b> 63,662,576 111,734,449	Cash, end of year		63,662,576	111,734,449

The accompanying notes are an integral part of the consolidated financial statements.

## **Halton District School Board**

## Consolidated statement of change in net debt

Year ended August 31, 2025

	Notes	2025 \$	2024 \$
Annual surplus		65,224,631	1,768,495
Tangible capital asset activities  Acquisition of tangible capital assets			
and addition of TCA-ARO	12	(132,787,219)	(63,994,592)
Amortization of tangible capital assets	12	44,173,813	44,596,910
Net book value of tangible			
capital asset disposals		268	_
Revaluation of TCA-ARO due to inflation	9	(1,848,014)	(2,531,223)
		(90,461,152)	(21,928,905)
Other non-financial asset activities Acquisition of prepaid expenses Use of prepaid expenses		(5,001,420) 4,966,606	(4,816,822) 4,375,516
		(34,814)	(441,306)
Change in net debt		(25,271,335)	(20,601,716)
Net debt at beginning of year		(730,508,742)	(709,907,026)
Net debt at end of year		(755,780,077)	(730,508,742)

The accompanying notes are an integral part of the consolidated financial statements.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 1. Significant accounting policies

The consolidated financial statements are prepared by management in accordance with the basis of accounting described below.

#### Basis of accounting

The consolidated financial statements have been prepared in accordance with the *Financial Administration Act* supplemented by Ontario Ministry of Education memorandum 2004:B2 and Ontario Regulation 395/11 of the *Financial Administration Act*.

The Financial Administration Act requires that the consolidated financial statements be prepared in accordance with the accounting principles determined by the relevant Ministry of the Province of Ontario. A directive was provided by the Ontario Ministry of Education within memorandum 2004:B2 requiring school boards to adopt Canadian public sector accounting standards commencing with their year ended August 31, 2004 and that changes may be required to the application of these standards as a result of regulation.

In 2011, the government passed Ontario Regulation 395/11 of the *Financial Administration Act*. The Regulation requires that contributions received or receivable for the acquisition or development of depreciable tangible capital assets and contributions of depreciable tangible capital assets for use in providing services, be recorded as deferred capital contributions and be recognized as revenue in the statement of operations over the periods during which the asset is used to provide service at the same rate that amortization is recognized in respect of the related asset. The regulation further requires that if the net book value of the depreciable tangible capital asset is reduced for any reason other than depreciation, a proportionate reduction of the deferred capital contribution along with a proportionate increase in the revenue be recognized. For Ontario school boards, these contributions include government transfers, externally restricted contributions and, historically, property tax revenue.

The accounting policy requirements under Regulation 395/11 are significantly different from the requirements of Canadian public sector accounting standards which require that:

- government transfers, including amounts previously recognized as tax revenue, which do
  not contain a stipulation that creates a liability, be recognized as revenue by the recipient
  when approved by the transferor and the eligibility criteria have been met in accordance
  with public sector accounting standard PS3410;
- externally restricted contributions be recognized as revenue in the period in which the
  resources are used for the purpose or purposes specified in accordance with public sector
  accounting standard PS3100; and
- property taxation revenue be reported as revenue when received or receivable in accordance with public sector accounting standard PS3510.

As a result, revenue recognized in the consolidated statement of operations and certain related deferred revenues and deferred capital contributions would be recorded differently under Canadian Public Sector Accounting Standards.

#### Reporting entity

The consolidated financial statements reflect the assets, liabilities, revenues and expenses of the reporting entity. The reporting entity is comprised of all organizations accountable for the administration of their financial affairs and resources to the Halton District School Board ("the Board") and which are controlled by the Board.

- Halton Student Transportation Services ("HSTS"); and
- School generated funds, which include the assets, liabilities, revenues and expenses of various organizations that exist at the school level, and which are controlled by the Board are reflected in the consolidated financial statements.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 1. Significant accounting policies (continued)

Reporting entity (continued)

Interdepartmental and inter-organizational transactions and balances between these organizations are eliminated.

#### Trust funds

Trust funds and their related operations administered by the Board are not included in the consolidated financial statements as they are not controlled by the Board.

#### Financial instruments

Financial instruments are classified into three categories: fair value, amortized cost or cost. The following chart shows the measurement method for each type of financial instrument.

Financial Instrument	Mea	asurement Method
Cash		Cost
Accounts receivable		Amortized cost
Accounts payable and accrued liabilit	ies	Amortized cost
Accrued vacation pay		Amortized cost
Net long-term debt		Amortized cost

Amortized cost: Amounts are measured using the effective interest method. The effective interest method is a method of calculating the amortized cost of a financial asset or financial liability (or a group of financial assets or financial liabilities) and of allocating the interest income or interest expense over the relevant period, based on the effective interest rate. It is applied to financial assets or financial liabilities that are not in the fair value category and is now the method that must be used to calculate amortized cost. Transaction costs related to the acquisition of investments are added to the amortized cost.

Cost category: Amounts are measured at cost less any amount for valuation allowance. Valuation allowances are made when collection is in doubt.

Fair value category: The Board manages and reports performance for groups of financial assets on a fair value basis. Investments traded in an active market are reflected at fair value as at the reporting date. Sales and purchases of investments are recorded on the trade date. Transaction costs related to the acquisition of investments are recorded as an expense. Unrealized gains and losses on financial assets are recognized in the Statement of Remeasurement Gains and Losses until such time that the financial asset is derecognized due to disposal or impairment. At the time of derecognition, the related realized gains and losses are recognized in the Statement of Operations and Accumulated Surplus and related balances reversed from the Statement of Remeasurement Gains and Losses. The Board does not have any financial instruments in the fair value category.

#### Establishing fair value

The fair value of guarantees and letters of credit are based on fees currently charged for similar agreements or on the estimated cost to terminate them or otherwise settle the obligations with the counterparties at the reported borrowing date. In situations in which there is no market for these guarantees, and they were issued without explicit costs, it is not practicable to determine their fair value with sufficient reliability and are therefore not recognized in these consolidated financial statements. For letters of guarantee and letters of credit relating to construction, disclosure is done at the face value of the guarantee or letter of credit.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 1. Significant accounting policies (continued)

Financial instruments (continued)

#### Fair value hierarchy

The following provides an analysis of financial instruments that are measured subsequent to initial recognition at fair value, grouped into Levels 1 to 3 based on the degree to which fair value is observable:

- Level 1 fair value measurements are those derived from quoted prices (unadjusted) in active markets for identical assets or liabilities.
- Level 2 fair value measurements are those derived from inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly (i.e., as prices) or indirectly (i.e., derived from prices); and
- Level 3 fair value measurements are those derived from valuation techniques that include inputs for the asset or liability that are not based on observable market data (unobservable inputs).

The fair value hierarchy requires the use of observable market inputs whenever such inputs exist. A financial instrument is classified to the lowest level of the hierarchy for which a significant input has been considered in measuring fair value.

#### Cash and cash equivalents

Cash and cash equivalents are comprised of cash on hand and demand deposits.

#### **Investments**

Portfolio investments are investments in organizations that do not form part of the government reporting entity. These are normally in equity instruments or debt instruments issued by the investee. Portfolio investments in equity instruments that are quoted in an active market must be recorded at fair value. Unrealized gains and losses are recorded in the consolidated statement of remeasurement gains and losses, if any.

Since school boards are generally not allowed to hold stocks, mutual funds or other equity instruments per Ontario Regulation 41/10: Board Borrowing, Investing and Other Financial Matters, the board does not have equity instruments that are quoted in an active market that must be recorded at fair value.

The Board previously held Other Investments in guaranteed investment certificates.

#### Deferred revenue

Certain amounts are received pursuant to legislation, regulation or agreement and may only be used in the conduct of certain programs or in the delivery of specific services, performance obligations and transactions. These amounts are recognized as revenue in the fiscal year the related expenses are incurred, or services are performed.

#### Deferred capital contributions

Contributions received or receivable for the purpose of acquiring or developing a depreciable tangible capital asset for use in providing services, or any contributions in the form of depreciable tangible assets received or receivable for use in providing services, is recognized as deferred capital contribution as defined in Ontario Regulation 395/11 of the Financial Administration Act.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 1. Significant accounting policies (continued)

Deferred capital contributions (continued)

These amounts are recognized as revenue at the same rate as the related tangible capital asset is amortized. The following items fall under this category:

- Government transfers received or receivable for capital purposes;
- Other restricted contributions received or receivable for capital purposes; and
- Property taxation revenues which were historically used to fund capital assets

#### Public private partnerships

Public Private Partnerships (P3) are an alternate financing and procurement model available to the board to use private sector partners to design, build, acquire or better new or existing infrastructure projects with higher risk, multi-year construction period and significant investments. Assets procured via P3s are recognized as tangible capital assets, at the school board's cost, which represents the asset's fair value at the date of recognition, and the related obligations are recognized as other long-term financing liabilities for financial liability models and/or deferred revenue for P3 performance obligations arising from user pay obligations in the financial statements as the assets are constructed. At initial recognition, the total liability reflects the cost of the tangible capital asset less any consideration paid by the school board to the private sector partner. The total liability for combined consideration arrangements is allocated between a financial liability and performance obligation based on the portion of the asset cost financed through the respective models. Financial liabilities are measured at amortized cost using the implicit contract rate.

#### Purchased intangibles

Purchased Intangibles (PI) are identifiable non-monetary economic resources without physical substance that:

- Are held for use in the production or supply of goods and services, for rental to others, for administrative purposes or for the development, construction, maintenance or repair of other intangible assets or tangible capital assets;
- Have useful economic lives extending beyond one year;
- Are to be used on a continuing basis;
- Are purchased through an arm's length exchange transaction between knowledgeable, willing parties that are under no compulsion to act;
- Are not for sale in the ordinary course of operations; and
- Are not held as part of a collection.

A purchased intangible asset is recognized and capitalized on its acquisition date and is recorded at acquisition cost as a non-financial asset.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 1. Significant accounting policies (continued)

Retirement and other future benefits

The Board provides defined retirement, post-retirement and workers' safety insurance benefits to specified employee groups. These benefits include pension, retirement gratuity, health and dental, workers' safety insurance benefits, carry-over sick leave and long-term disability benefits.

#### (a) Employee Life and Health Trusts

As part of ratified labour collective agreements for unionized employees that bargain centrally and ratified central discussions with the Principals and Vice-Principals Associations, a number of Employee Life and Health Trusts (ELHTs) were established. The ELHTs provide health, life and dental benefits to teachers, education workers and other school board staff and retired individuals starting with a school board's participation date into the ELHT. These benefits are being provided through a joint governance structure between the bargaining/employee groups, school board trustees associations and the Government of Ontario.

The Board's employees belong to the following ELHTs: Elementary Teachers' Federation of Ontario (ETFO), Elementary Teachers' Federation of Ontario Education Workers (ETFO-EW), Ontario Secondary School Teachers' Federation (OSSTF), Ontario Secondary School Teachers' Federation Education Workers (OSSTF-EW), Education Workers' Alliance of Ontario (EWAO), Canadian Union of Public Employees (CUPE), Education Council of Associations for Benefits (ECAB), and ONE-T for non-unionized employees including Principals and Vice-Principals.

The Board is no longer responsible to provide these benefits to ETFO, OSSTF, OCTU (under OSSTF-EW), PSSP (under OSSTF-EW), DECE (under ETFO-EW), CUPE, HDEAA (under EWAO), Principals and Vice-Principals and non-unionized employees.

Funding for the ELHTs is based on the existing benefits funding embedded within the Core Education Funding, including additional ministry funding in the form of a Crown Contribution and Stabilization Adjustment. School boards are required to remit the negotiated amount per full-time equivalency (FTE) on a monthly basis.

The Board continues to provide health and dental benefits for retired individuals in certain employee groups and continues to have a liability for payment of benefits for individuals who are retired under these plans.

- (b) Retirement gratuity plan, sick leave plan, and post-retirement health and dental plan
  - The Board has adopted the following policies with respect to accounting for these employee benefits:
  - (i) The costs of self-insured retirement and other employee future benefits are actuarially determined using management's best estimate of salary escalation, accumulated sick days at retirement, insurance and health care costs trends, disability recovery rates, long-term inflation rates and discount rates.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 1. Significant accounting policies (continued)

Retirement and other future benefits (continued)

- (b) Retirement gratuity plan, sick leave plan, and post-retirement health and dental plan (continued)
  - (ii) In prior years, the cost of retirement gratuities that vested or accumulated over the periods of service provided by the employee were actuarially determined using management's best estimate of salary escalation, accumulated sick days at retirement and discount rates. As a result of the plan change, the cost of retirement gratuities were actuarially determined using the employee's salary, banked sick days and years of service as at August 31, 2012 and management's best estimate of discount rates. The changes resulted in a plan curtailment and any unamortized actuarial gains and losses were recognized as at August 31, 2012. Any actuarial gains and losses arising from changes to the discount rate are amortized over the expected average remaining service life of the employee group.

For self-insured retirement and other employee future benefits that vest or accumulate over the periods of service provided by employees, such as post-retirement health and dental benefits, the cost is actuarially determined using the projected benefit method prorated on service. Under this method, the benefit costs are recognized over the expected average service life of the employee group. The changes to the post-retirement health and dental plan resulted in a plan curtailment and any unamortized actuarial gains and losses associated with the employees impacted by the change were recognized as at August 31, 2012.

For those self-insured benefit obligations that arise from specific events that occur periodically, such as obligations for workers' compensation, the cost is recognized immediately in the period the events occur. Any actuarial gains and losses that are related to these benefits are recognized immediately in the period they arise.

- (iii) The costs of multi-employer defined pension benefits, such as the Ontario Municipal Employees Retirement System pensions, are the employer's contributions due to the plan in the period.
- (iv) The costs of insured benefits are the employer's portion of insurance premiums owed for coverage of employees during the period.

#### Tangible capital assets

Tangible capital assets are recorded at historical cost less accumulated amortization. Historical cost includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset, as well as interest related to financing during construction and legally or contractually required retirement activities. When historical cost records were not available, other methods were used to estimate the costs and accumulated amortization.

Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 1. Significant accounting policies (continued)

Tangible capital assets (continued)

Tangible capital assets, except land, are amortized on a straight-line basis over their estimated useful lives as follows:

Asset	Estimated useful life in years
Land improvements with finite lives	15
Buildings	40
Other buildings	20
Portable structures	20
First-time equipping of schools	10
Furniture	10
Equipment	5-15
Computer software	5
Leasehold improvements – buildings	5
Computer hardware	3

Assets under construction and assets that relate to pre-acquisition and pre-construction costs are not amortized until the asset is available for productive use.

Land permanently removed from service and held for resale is recorded at the lower of cost and estimated net realizable value. Cost includes amounts for improvements to prepare the land for sale or servicing. Buildings permanently removed from service and held for resale cease to be amortized and are recorded at the lower of carrying value and estimated net realizable value.

Tangible capital assets which meet the criteria for financial assets are reclassified as "assets held for sale" on the consolidated statement of financial position.

Works of art and cultural and historic assets are not recorded as assets in these consolidated financial statements.

#### Asset retirement obligations

Asset retirement obligations (ARO's) are provisions for legal obligations for the retirement of the Board's tangible capital assets that are either in productive use or no longer in productive use.

An ARO liability is recognized when, as at the financial reporting date:

- (a) there is a statutory, contractual, or legal obligation to incur retirement costs in relation to a tangible capital asset;
- (b) the past transaction or event giving rise to the liability has occurred;
- (c) it is expected that future economic benefits will be given up; and
- (d) a reasonable estimate of the amount can be made.

A corresponding amount is added to the carrying value of the related tangible capital asset and is then amortized over its remaining useful life.

The estimated amounts of future costs to retire the asset is reviewed annually and adjusted to reflect the current best estimate of the liability. Adjustments may result from changes in the assumption used to estimate the amount required to settle the obligation. These amounts are recognized as an increase or decrease in the carrying amount of the asset retirement obligation liability, with a corresponding adjustment to the carrying amount of the related asset. If the related asset is no longer in productive use, all subsequent changes in the estimate of the liability for the ARO are recognized as an expense in the period incurred.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 1. Significant accounting policies (continued)

#### Government transfers

Government transfers, which include legislative grants, are recognized in the consolidated financial statements in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met and reasonable estimates of the amount can be made. If government transfers contain stipulations which give rise to a liability, they are deferred and recognized in revenue when the stipulations are met.

Government transfers for capital are deferred as required by Ontario Regulation 395/11, recorded as deferred capital contributions (DCC) and recognized as revenue in the consolidated statement of operations at the same rate and over the same periods as the asset is amortized.

#### Other revenues

Other revenues from transactions with performance obligations, for example, fees or royalties from the sale of goods or rendering of services, are recognized as the board satisfies a performance obligation by providing the promised goods or services to the payor. Other revenue from transactions with no performance obligations, for example, fines and penalties, are recognized when the board has the authority to claim or retain an inflow of economic resources and when a past transaction or event is an asset. Amounts received prior to the end of the year that will be recognized in subsequent fiscal year are deferred and reported as a liability.

#### Investment income

Investment income is reported as revenue in the period earned.

When required by the funding government or related Act, investment income earned on externally restricted funds such as pupil accommodation, education development charges and special education forms part of the respective deferred revenue balances.

#### Budget figures

Budget figures have been provided for comparison purposes and have been derived from the budget approved by the Trustees of the Halton District School Board. The budget approved by the Trustees is developed in accordance with the provincially mandated funding model for school boards and is used to manage program spending within the guidelines of the funding model. The budget figures presented have been adjusted to reflect the same accounting policies that were used to prepare the consolidated financial statements. Budget figures in the consolidated statement of change in net debt have not been provided.

#### Use of estimates

The preparation of consolidated financial statements in conformity with the basis of accounting described in Note 1 requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as at the date of the consolidated financial statements, and the reported amounts of revenues and expenses during the year. Significant estimates include employee future benefits, certain accruals, useful lives of tangible capital assets and asset retirement obligations. Actual results could differ from these estimates.

#### Education Property tax revenue

Under Canadian Public Sector Accounting Standards, the entity that determines and sets the tax levy records the revenue in the financial statements, which in the case of the Board, is the Province of Ontario. As a result, education property tax revenue received from the municipalities is recorded as part of Core Education Funding, under Education Property Tax on the consolidated statement of operations.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 2. Accounts receivable - Government of Ontario

#### Capital grants

The Province of Ontario (the "Province") replaced variable capital funding with a one-time debt support grant in 2009-10. The Board received a one-time grant that recognized capital debt as of August 31, 2010, that is supported by the existing capital programs. The Board receives this grant in cash over the remaining term of the existing capital debt instruments. The Board may also receive yearly capital grants to support capital programs which would be reflected in this account receivable.

The Board has an account receivable from the Province of Ontario of \$197,250,458 as at August 31, 2025 (\$207,909,450 in 2024) with respect to capital grants.

#### Operating grants

The Ministry of Education (the "Ministry") introduced a cash management strategy effective September 1, 2018. As part of the strategy, the Ministry delays part of the grant payment to school boards where the adjusted accumulated surplus and deferred revenue balances are in excess of certain criteria set out by the Ministry. The balance of delayed grant payments included in the receivable balance from the Government of Ontario at August 31, 2025 is \$40,781,373 (\$43,863,587 in 2024).

#### 3. Temporary borrowing

The Board's banking resolutions allow aggregate borrowings to the maximum of \$135 million. The Board has credit facilities available to the maximum of \$100 million with a Canadian chartered bank to address operating requirements, bridge capital expenditures and education development charges outstanding. As at August 31, 2025, the amount drawn was nil (nil in 2024).

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 4. Net long-term debt

Net long-term debt reported on the consolidated statement of financial position is comprised of Ontario Financing Authority (OFA) and Ontario School Boards Financing Corporation (OSBFC) debentures as follows:

	2025 \$	2024 \$
Debentures OSBFC, Series 2003-A2, 5.800%,		
maturing November 2028	6,717,575	8,402,615
OSBFC, Series 2004-A1, 5.483%, maturing November 2029	11,802,900	14,057,945
OSBFC, Series 2005-A1, 4.789%, maturing August 2030	3,660,335	4,294,086
	22,180,810	26,754,646
OFA Bulaw 00000 4 5000/ maturia a Navarah at 2021	7 606 560	0 501 225
OFA, Bylaw 06090, 4.560%, maturing November 2031 OFA, Bylaw 08012, 4.900%, maturing March 2033	7,606,569 17,331,311	8,591,325 19,117,683
OFA, Bylaw 08012, 4.900%, maturing March 2034	610,378	19,117,003
OFA, Bylaw 09036, 5.062%, maturing March 2034	3,301,540	3,591,930
OFA, Bylaw 09125, 5.384%, maturing May 2034	5,176,133	5,612,969
OFA, Bylaw 10052, 5.232%, maturing May 2035	7,292,617	7,841,995
OFA, Bylaw 10107, 4.947%, maturing May 2035	11,487,122	12,356,512
OFA, Bylaw 11034, 4.833%, maturing March 2035	11,557,231	12,353,842
OFA, Bylaw 11155, 3.970%, maturing November 2036	9,382,773	10,015,571
OFA, Bylaw 12024, 3.564%, maturing March 2037	11,603,637	12,381,408
OFA, Bylaw 13030, 3.799%, maturing March 2038	31,369,356	33,234,274
OFA, Bylaw 13120, 4.037%, maturing October 2028	5,023,555	6,350,562
OFA, Bylaw 14025, 4.003%, maturing March 2039	19,119,013	20,137,863
OFA, Bylaw 15010, 2.993%, maturing March 2040	842,669	887,280
OFA, Bylaw 16024, 3.242%, maturing March 2041	122,731	128,584
OFA, Bylaw 17020, 3.594%, maturing March 2042	1,101,687 142,928,322	1,148,647 154,414,509
Net long-term debt	165,109,132	181,169,155
nectoring terms debt	100/100/102	101,100,100

Of the net long-term debt outstanding of \$165,109,132, principal plus interest payable over the next five years and subsequent payments to maturity are as follows:

	Principal \$	Interest \$	Total \$_
			_
2025/26	16,825,748	7,211,928	24,037,676
2026/27	17,628,833	6,408,842	24,037,675
2027/28	18,471,140	5,566,537	24,037,677
2028/29	17,432,361	4,683,162	22,115,523
2029/30	14,920,456	3,901,119	18,821,575
Total	85,278,538	27,771,588	113,050,126
Thereafter	79,830,594	12,035,808	91,866,402
Net long-term debt	165,109,132	39,807,396	204,916,528

Interest on long-term debt amounted to \$7,977,653 (\$8,707,791 in 2024) (Note 5).

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 5. Debt charges and capital loan interest

Debt charges and capital loan interest includes principal and interest payments as follows:

Principal payments on long-term debt Interest payments on long-term debt Interest payments on temporary financing of capital projects

2025	2024
\$	\$_
16,060,023	15,329,884
7,977,653	8,707,791
241,662	209,407
24,279,338	24,247,082

#### 6. Deferred revenue

Revenues received and that have been set aside for specific purposes by legislation, regulation or agreement are included in deferred revenue and reported on the consolidated statement of financial position.

Deferred revenue set-aside for specific purposes by legislation, regulation or agreement as at August 31, 2025 is comprised of:

	Balance as at August 31, 2024 \$	Externally restricted revenue \$	Revenue recognized in the period \$	Transfers to deferred capital contributions	Balance as at August 31, 2025 \$
Special education	692,368	107,792,554	108,484,922	_	_
Legislative grants	1,654,700	38,957,591	35,274,052	3,015,042	2,323,197
Other provinical grants	53,092	775,747	775,747	_	53,092
Other Ministry of					
Education grants	407,995	12,147,505	12,149,747	_	405,753
School renewal	3,947,944	10,443,942	3,248,220	4,622,970	6,520,696
Education development					
charges	35,255,934	27,468,859	62,724,793	_	_
Performance Obligation - P3	3,260,895	-	171,627	_	3,089,268
Other third party	997,459	8,476,609	7,575,528	949,382	949,158
Proceeds of disposition	25,340,238	97,437	57,210	9,442,304	15,938,161
Total deferred revenue	71,610,625	206,160,244	230,461,846	18,029,698	29,279,325

#### 7. Deferred capital contributions

Deferred capital contributions include grants and contributions received that are used for the acquisition of tangible capital assets in accordance with Ontario Regulation 395/11 that have been expended by year end. The contributions are amortized into revenue over the life of the asset acquired.

Balance, beginning of year Net additions to deferred capital contributions Revenue recognized in the period Balance, end of year

2025	2024
\$	\$
716,828,315	696,820,941
68,508,024	61,163,016
(40,760,452)	(41,155,642)
744,575,887	716,828,315

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 8. Public private partnerships

A public private partnership has been entered into with a third party to provide a seasonal dome structure from October to May and an artificial turf field available year-round for paid use by the school community during designated hours. This arrangement, effective December 2022, is valued at \$3,604,149 based on the original construction costs incurred by the third party. This is a user pay-performance obligation public private partnership. Under the terms of the arrangement, the third party is responsible for the maintenance and operation of the asset, with no costs to the Board for its use, and the third party is not required to pay rent to the Board.

In recording this public private partnership, the Board has recorded an asset value equivalent to the actual construction costs incurred by the third party. Correspondingly, the performance liability has been set at the same value, which will be amortized over the life of the 21-year arrangement.

#### 9. Asset retirement obligations

The Board discounts significant obligations where there is a high degree of confidence on the amount and timing of cash flows and the obligation will not be settled for at least five years from the reporting date. The discount and inflation rate is reflective of the risks specific to the asset retirement liability.

As at August 31, 2025, all liabilities for asset retirement obligations are reported at current costs in nominal dollars without discounting.

A reconciliation of the beginning and ending aggregate carrying amount of the ARO liability is below:

	2025	2024
	\$	\$
Liabilities for asset retirement obligations at		
beginning of year	70,805,164	69,159,145
Liabilities incurred during the year	37,000	, , , <u> </u>
Revaluation of ARO liability due to inflation	1,848,014	2,531,223
Liabilities settled during the year due to abatement	(1,365,064)	(885,204)
Liabilities for asset retirement		· · · · ·
obligations at end of year	71,325,114	70,805,164

Revaluation of asset retirement obligations liability

The Board made an inflation adjustment increase in estimates of 2.61% as at March 31, 2025 (3.66% as at March 31, 2024), in line with the Provincial government fiscal year end. This adjustment is made to update cost assumptions used in the ARO costing models, which was based on the Canada Building Construction Price Index ("BCPI") survey. As at August 31, 2024, the ARO liability reflected cost assumptions adjusted based on BCPI up to the end of calendar 2023. The current year's inflation adjustment was made to further reflect BCPI changes up to the end of calendar 2024, and was recorded by the Board as at March 31, 2025. Further evaluation was done on the Board's liability balances as at August 31, 2025, and no further adjustments were recorded as at August 31, 2025.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 10. Financial instruments

The Board does not measure any financial instruments at fair value.

Risks arising from financial instruments and risk management

The Board is exposed to a variety of financial risks including credit risk, liquidity risk and market risk. The Board's overall risk management program focuses on the unpredictability of financial markets and seeks to minimize potential adverse effects on the Board's financial performance.

#### Credit risk

The Board's principal financial assets are cash and accounts receivable, which are subject to credit risk. The carrying amounts of financial assets on the consolidated statement of financial position represent the Board's maximum credit exposure as at the consolidated statement of financial position date.

#### Liquidity risk

Liquidity risk is the risk that the Board will not be able to meet all cash flow obligations as they come due. The board mitigates the risk by monitoring cash activities and expected outflows through extensive budgeting and maintaining sufficient cash on hand if unexpected cash outflows arise.

#### Market risk

The Board is exposed to interest rate risk on its long-term debt, which is regularly monitored.

It is the Board's opinion that the Board is not exposed to significant interest rate or currency risks arising from these financial instruments except as otherwise disclosed.

#### 11. Retirement and other employee future benefits

		Post	Work place safety	Sick leave	2025 Total employee	2024 Total employee
	Retirement	retirement	insurance	top-up	future	future
	gratuities \$	benefits	board \$	benefits \$	benefits ¢	benefits \$
	Ψ	Ψ	Ψ	Ψ	Ψ	Ψ_
Accrued employee future benefit						
obligation Unamortized	6,706,341	164,652	15,951,107	564,425	23,386,525	23,912,622
actuarial gains	537,058	_			537,058	478,772
Employee future benefits liability	7,243,399	164,652	15,951,107	564,425	23,923,583	24,391,394
Recognition of						
unamortized	(2E 107)	(1.226)		(220,670)	(266 102)	(271 044)
actuarial gains Current year	(35,197)	(1,226)	_	(229,679)	(266,102)	(271,044)
benefit cost	_	_	3,877,487	564,428	4,441,915	8,107,175
Interest on accrued benefit						
obligation	265,813	7,118	515,159	_	788,090	778,318
Employee future benefits						
expense	230,616	5,892	4,392,646	334,749	4,963,903	8,614,449

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 11. Retirement and other employee future benefits (continued)

Above amounts exclude pension contributions to the Ontario Municipal Employees Retirement System, a multi-employer pension plan, described below.

#### Actuarial assumptions

The accrued benefit obligations for employee future benefit plans as at August 31, 2025 are based on actuarial assumptions of future events determined for accounting purposes as at August 31, 2025. These valuations take into account any plan changes and the economic assumptions used in these valuations are the Board's best estimates of expected rates of:

	2025 %	2024 %
Inflation		
Retirement gratuities	2.00	2.00
Healthcare cost escalation		
Dental	5.00	5.00
Health	5.00	5.00
Discount on accrued benefit obligations	3.80	3.80

#### Ontario Teachers' Pension Plan

Teachers and related employee groups are eligible to be members of Ontario Teachers' Pension Plan. Employer contributions for these employees are provided directly by the Province of Ontario. The pension costs and obligations related to this plan are a direct responsibility of the Province. Accordingly, no costs or liabilities related to this plan are included in the Board's consolidated financial statements.

During the year ended August 31, 2025, the employee contributions to this plan were \$56,266,770 (\$60,782,147 in 2024).

#### Ontario Municipal Employees Retirement System

All non-teaching employees of the Board are eligible to be members of Ontario Municipal Employees Retirement System (OMERS), a multi-employer pension plan. The plan provides defined pension benefits to employees based on their length of service and rates of pay. The Board contributions equal the employee contributions to the plan. During the year ended August 31, 2025, the Board contributed \$11,215,893 (\$12,226,215 in 2024) to the plan. As this is a multi-employer pension plan, these contributions are the Board's pension benefit expenses. No pension liability for this type of plan is included in the Board's consolidated financial statements, as these obligations are a direct responsibility of OMERS.

#### Retirement gratuities

The Board provides retirement gratuities to certain groups of employees hired prior to specified dates. The Board provides these benefits through an unfunded defined benefit plan. The benefit costs and liabilities related to this plan are included in the Board's consolidated financial statements. The amount of the gratuities payable to eligible employees at retirement is based on their salary, accumulated sick days, and years of service at August 31, 2012. Retirement gratuities expensed amounted to \$230,616 (\$331,649 in 2024).

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 11. Retirement and other employee future benefits (continued)

#### Post-retirement benefits

The Board continues to provide post-retirement health and dental benefits to certain employee groups after retirement until the members reach 65 years of age. The premiums are based on the Board experience and retirees' premiums are subsidized by the board. The benefit costs and liabilities related to the plan are provided through an unfunded defined benefit plan and are included in the Board's consolidated financial statements. Employees retiring on or after August 12, 2021, no longer qualify for board subsidized premiums or contributions.

#### Healthcare spending account

The Board also provides additional supplemental benefits in the form of a healthcare spending account ("HCSA") of \$3,000 per year for all eligible members of the Senior Officers group who retired before August 13, 2021, until age 65.

#### Other employee future benefits

#### Workplace Safety Insurance Board

The Board is a Schedule 2 employer under the *Workplace Safety and Insurance Act* ("Act") and, as such, assumes responsibility for the payment of all claims to its injured workers under the Act. The Board does not fund these obligations in advance of payments made under the Act. The benefit costs and liabilities related to this plan are included in the Board's consolidated financial statements. School boards are required to provide salary top-up to a maximum of 4.5 years for employees receiving payments from the Workplace Safety and Insurance Board, where the collective agreements negotiated prior to 2012 included such provisions.

Occurrences between \$1,000,000 and \$25,000,000 are insured under third party insurance coverage. The Board participates in the Workers' Compensation Assistance Program with the School Boards' Co-operative Inc. (SBCI). For an annual fee, this program provides funds to Participating Members that incur claim costs on any workers' compensation incident between \$500,000 and \$1,000,000. The Board is self-insured for all other occurrences.

As of August 31, 2025, these obligations, as actuarially determined, amounted to \$15,951,107 (\$15,555,196 in 2024) and are included in Employee benefits payable.

The change in this amount from the previous year has been reflected in the consolidated statement of operations.

#### Long-term disability salary compensation

The costs of salary compensation paid to employees on long-term disability leave are fully insured and are not included in the defined benefit plan.

#### Sick leave top-up benefits

A maximum of 11 unused sick leave days from the current year may be carried forward into the following year only, to be used to top-up salary for illnesses paid through the short-term leave and disability plan in that year. The benefit recoveries recorded in the consolidated statement of operations are \$120,972 (benefit recoveries of \$50,314 in 2024).

For accounting purposes, the accrued benefit obligation for the sick leave top-up is based on an actuarial assumption about future events determined as at August 31, 2025 and is based on the average daily salary and banked sick days of employees as at August 31, 2025.

## **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

# 12. Tangible capital assets

				Transfers		
	Cost	Additions		to/ from	Revaluation	Cost
	August 31,	and		construction	of TCA-	August 31,
	2024	betterments	Disposals	in progress	ARO	2025
	\$	\$	\$	\$	\$	\$
Land	313,308,739	64,086,852	(268)	704,654	_	378,099,977
Land improvements	76,018,157	5,787,653	$\prec$	_	6,148	81,811,958
Buildings (40 yrs)	1,115,329,226	30,601,618	<b>—</b> ( )	19,559,763	1,841,866	1,167,332,473
Other buildings	3,405,271	_	_	_	_	3,405,271
Portable structures	8,966,388	29,072	(1,669,814)	_	_	7,325,646
Construction in progress	36,671,701	26,726,035	_	(18,044,102)	_	45,353,634
Pre-acquisition costs - land	799,506	155,343	<u> </u>	(704,654)	_	250,195
Pre-acquisitions						
costs - buildings	2,382,639	998,820	_	(1,515,661)	_	1,865,798
Equipment (5 years)	736,679	161,192	(77,410)	_	_	820,461
Equipment (10 years)	4,489,513	182,555	(1,658,100)	_	_	3,013,968
Equipment (15 years)	2,224,177		(72,239)	_	_	2,151,938
First time equipping	8,311,710	1,170,031	(848,804)	_	_	8,632,937
Furniture	588,490	9,311	(7,039)	_	_	590,762
Computer hardware	6,362,446	2,684,792	(2,894,114)	_	_	6,153,124
Leasehold improvements			•			_
buildings	2,631,590	193,945	(1,348,828)	_	_	1,476,707
-	1,582,226,232	132,787,219	(8,576,616)	_	1,848,014	1,708,284,849
				•		

Included in additions and betterments is an amount of \$37,000 related to land improvements costs incurred in connection with asset retirement obligations.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 12. Tangible capital assets (continued)

			Disposals,			
	Accumulated		write downs, revaluation	Accumulated		
	amortization		of TCA-AROs,	amortizat ion	Net	Net
	August 31,		additions and	August 31,	book value	book value
	2024	Amortization	transfers	2025	2025	2024
	2024 \$	¢	ti alisieis ¢	2023	2025 \$	202 <del>1</del> ¢
	Ψ	<del>_</del>		Ψ	Ψ	<u> </u>
Land	_	_	2	\ \ \ \ \ -	378,099,977	313,308,739
Land improvements	36,239,134	4,838,085	_	41,077,219	40,734,739	39,779,023
Buildings (40 yrs)	456,867,175	34,881,853	_	491,749,028	675,583,445	658,462,051
Other buildings	305,913	170,263	_	476,176	2,929,095	3,099,358
Portable structures	4,189,666	410,512	(1,669,814)	2,930,364	4,395,282	4,776,722
Construction in progress	· · · · -	· –		-	45,353,634	36,671,701
Pre-acquisition costs - land	_	- /		_	250,195	799,506
Pre-acquisitions						
costs - buildings	_		- / <del>-</del>	_	1,865,798	2,382,639
Equipment (5 years)	411,774	155,714	(77,410)	490,078	330,383	324,905
Equipment (10 years)	2,665,570	375,174	(1,658,100)	1,382,644	1,631,324	1,823,943
Equipment (15 years)	1,189,336	145,871	(72,239)	1,262,968	888,970	1,034,841
First time equipping	3,600,717	847,232	(848,804)	3,599,145	5,033,792	4,710,993
Furniture	343,205	58,962	(7,039)	395,128	195,634	245,285
Computer hardware	3,517,486	2,085,926	(2,894,114)	2,709,298	3,443,826	2,844,960
Leasehold improvements						
buildings	1,296,517	204,221	(1,348,828)	151,910	1,324,797	1,335,073
	510,626,493	44,173,813	(8,576,348)	546,223,958	1,162,060,891	1,071,599,739

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 12. Tangible capital assets (continued)

(a) Assets under construction

Assets under construction which include construction in progress, pre-acquisition costs – land and pre-acquisition costs – building for a total value of \$47,469,627 (\$39,853,846 in 2024) have not been amortized. Amortization of these assets will commence when the asset is put into service.

(b) Write-down of tangible capital assets

The write-down of tangible capital assets during the year was nil (nil in 2024).

(c) During the year, a portion of a parcel of land with book value of \$268 (nil in 2024) was sold. Net proceeds of \$103,475 (nil in 2024) were received on the sale of this property, resulting in a gain of \$103,207 (nil in 2024). \$103,207 (nil in 2024) of that gain was deferred for future capital asset purchases according to Ontario Regulation 193/10.

#### 13. Accumulated surplus

Accumulated surplus consists of the following:

	2025	2024
	\$	\$
Non-designated surplus	16,591,627	12,058,610
Amounts internally restricted for future use of the Board		
Other operating	16,631,029	17,376,233
Accommodation	32,234,613	32,234,613
Committed capital projects		
and sinking fund interest	6,562,136	7,336,989
	55,427,778	56,947,835
Unavailable for compliance		
Asset retirement obligation	(41,892,687)	(40,804,633)
Interest accrual	(2,122,710)	(2,336,175)
	(44,015,397)	(43,140,808)
Revenue recognized for land		
Land (Note 12)	378,099,977	313,308,739
Pre-acquisition costs land (Note 12)	250,195	799,506
Education development charges outstanding (i)	(1,853,349)	
	376,496,823	314,108,245
Cabaal gamayahad fiyada	C 20E 700	F (00 10)
School generated funds	6,395,788	5,698,106
Total accumulated surplus	410,896,619	345,671,988

(i) The Education Act, Part IX, Division E and Ontario Regulation 20/98 (amended by Ontario Regulation 95/02) provide requirements for determining a board's eligibility to impose Education Development Charges ("EDC") on new development, and the calculation of these charges. The accumulated eligible education development charge expenditures may be financed through cash and cash equivalents or temporary borrowing on the consolidated statement of financial position.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 14. Core education funding

School boards in Ontario receive the majority of their funding from the provincial government. This funding comes in two forms: provincial legislative grants and local taxation in the form of education property tax. The provincial government sets the education property tax rate. Municipalities in which the board operates collect and remit education property taxes on behalf of the Province of Ontario. The Province of Ontario provides additional funding up to the level set by the education funding formulas. Approximately 88.18% (86.25% in 2024) of the consolidated revenues of the Board are directly controlled by the provincial government through the core education funding. The payment amounts of this funding are as follows:

Provincial legislative grants
Education property tax
Core education funding including amortization of
deferred capital contributions

2025	2024
\$	\$
604,990,944	588,689,169
288,341,130	281,973,354
893,332,074	870,662,523

# 15. Ministry of Labour, Immigration, Training and Skills Development funding

The Board has a transfer payment agreement with the Ministry of Labour, Immigration, Training and Skills Development ("MLITSD") to provide Adult Non-Credit Language Training in the form of English as a Second Language ("ESL") and French as a Second Language ("FSL").

A requirement of the agreement with MLITSD is to provide audited financial statements for the funding year, including a schedule of revenue and expenses related to the agreement. The following is a breakdown of the revenue and expenses related to the Adult Non-Credit Language Training Program for the year ended August 31, 2025:

	2025 \$	2024 \$
Program revenue Funds received	494,760	511,495
Program expenses	·	
Salaries and benefits	478,171	593,946
Classroom resources	4,682	7,944
Cleaning, phone and other expenses	12,730	12,361
Administration fee	61,734	65,238
	557,317	679,489
Deficiency of revenue over expenses	(62,557)	(167,994)

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 16. Expenses by object

The following is a summary of expenses reported in the consolidated statement of operations by object:

	Budget \$	2025 Actual \$	2024 Actual \$
Salary and wages Employee benefits Staff development Supplies and services Interest charges on capital Rental expenses Fees and contract services Other Amortization and write-downs of tangible capital assets and tangible capital assets-asset	617,198,691	647,019,472	695,646,476
	111,744,069	110,908,121	121,524,232
	4,211,393	5,980,709	5,649,928
	70,661,645	66,730,217	64,938,762
	10,519,188	8,005,850	8,715,455
	161,400	160,504	148,809
	48,796,462	50,573,972	48,234,449
	12,050,557	14,327,378	18,252,569
retirement obligations	45,036,231	44,173,813	44,596,910
	920,379,636	947,880,036	1,007,707,590

#### 17. Ontario School Board Insurance Exchange ("OSBIE")

The school board is a member of the Ontario School Board Insurance Exchange (OSBIE), a reciprocal insurance company licensed under the *Insurance Act of Ontario*. OSBIE insures general liability, property damage and certain other risks. Liability insurance is available to a maximum of \$27 million per occurrence. Premiums paid to OSBIE for the policy year ending December 31, 2024, were \$1,387,837(\$1,413,964 in 2023).

Any school board wishing to join OSBIE must execute a reciprocal insurance exchange agreement whereby every member commits to a five-year subscription period, the current one of which will end on December 31, 2026.

OSBIE exercises stewardship over the assets of the reciprocal, including the guarantee fund. While no individual school board enjoys any entitlement to access the assets of the reciprocal, the agreement provides for two circumstances when a school board, that is a member of a particular underwriting group, may receive a portion of the accumulated funds of the reciprocal.

- (1) In the event that the board of directors determines, in its absolute discretion, that the exchange has accumulated funds in excess of those required to meet the obligations of the Exchange, in respect of claims arising in prior years in respect of the underwriting group, the Board of Directors may reduce the actuarially determined rate for policies of insurance or may grant premium credits or policyholder dividends for that underwriting group in any subsequent underwriting year.
- (2) Upon termination of the exchange of reciprocal contracts of insurance within an Underwriting Group, the assets related to the Underwriting Group, after payment of all obligations, and after setting aside an adequate reserve for further liabilities, shall be returned to each Subscriber in the Underwriting Group according to its subscriber participation ratio and after termination the reserve for future liabilities will be reassessed from time to time and when all liabilities have been discharged, any remaining assets returned as the same basis upon termination.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 17. Ontario School Board Insurance Exchange ("OSBIE") (continued)

In the event that a Board or other Board organization ceases to participate in the exchange of contracts of insurance within an Underwriting Group or within the Exchange, it shall continue to be liable for any Assessment(s) arising during or after such ceased participation in respect of claims arising prior to the effective date of its termination of membership in the Underwriting Group or in the exchange, unless satisfactory arrangements are made within the board of directors to buy out such liability.

#### 18. Contractual obligations and contingent liabilities

(a) The Board has the following annual lease and contract commitments over the next 5 years with respect to furniture, equipment, computer hardware and software, construction, and portables, totaling \$70,341,083 (\$24,869,398 in 2024).

	\$
2026	35,803,755
2027	25,669,639
2028	6,767,793
2029	1,222,413
2030	877,483
Thereafter	_
	70,341,083

- (b) As of August 31, 2025, the Board had guarantees outstanding of \$916,898 (\$1,402,365 in 2024) relating to construction projects in progress.
- (c) In the normal course of operations, the Board becomes involved in various claims and legal proceedings. While the final outcome with respect to claims and legal proceedings pending at August 31, 2025 cannot be predicted with certainty, it is in the opinion of the Board that their resolution will not have a material adverse effect on the Board's financial position or results of operations.
- (d) The Board has entered into a multiple-year Public Private Partnership contract for the construction of assets and delivery of services. P3s are an alternative finance and procurement model where the school board uses a private sector partner to design, build, acquire or better infrastructure.

In exchange, the school board provides a contractual right to the private partner to earn revenue from third-party users or access to another revenue-generating asset, resulting in a performance obligation. See Note 8 for details on this performance obligation.

41 of 103

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 19. Partnership in Halton Student Transportation Services

On February 10, 2009, Halton Student Transportation Services ("HSTS") was incorporated under the Corporations Act of Ontario. On September 1, 2021, the Board renewed the agreement with Halton Catholic District School Board to provide common administration of student transportation in the region. This agreement, originally entered into in 2009, was executed in an effort to increase delivery efficiency and cost effectiveness of student transportation for each of the boards. Under the agreement created at the time HSTS was established, decisions related to the financial and operating activities of HSTS are shared. No partner is in a position to exercise unilateral control.

Each board participates in the shared costs associated with this service for the transportation of their respective students through HSTS. This entity is proportionately consolidated in the Board's consolidated financial statements whereby the Board's pro-rata share of assets, liabilities, revenues and expenses of the consortium are included in the Board's consolidated financial statements. The Board's pro-rata share of the assets and liabilities for 2025 is 62.07% (62.38% in 2024). Inter-organizational transactions and balances have been eliminated.

The following provides condensed financial information:

		2025		2024
		Board	T	Board
	Total	portion	Total	portion
	\$	\$	\$	<u> </u>
Financial position				
Financial assets	275,870	171,233	251,384	156,813
Liabilities	288,156	178,859	263,189	164,177
Non-financial assets	13,046	8,098	12,565	7,838
Accumulated surplus	760	472	760	474
Operations				
Revenue	32,320,544	21,185,124	32,215,525	20,096,044
Expenses	32,320,544	21,185,124	32,215,525	20,096,044
Annual surplus	_	_	_	

#### 20. Repayment of "55 School Board Trust" funding

On June 1, 2003, the Board received \$7,294,000 from the 55 School Board Trust (the "Trust") for its capital related debt eligible for provincial funding support pursuant to a 30-year agreement it entered with the Trust. The Trust was created to refinance the outstanding not permanently financed debt of participating boards who are beneficiaries of the Trust. Under the terms of the agreement, The Trust repaid the Board's debt in consideration for the assignment by the Board to the Trust of future provincial grants payable to the Board in respect of the not permanently financed debt.

As a result of the above agreement, the liability in respect of the not permanently financed debt is no longer reflected in the Board's financial position. The flow-through of \$543,389 (\$543,389 in 2024) in grants in respect of the above agreement for the year ended August 31, 2025, is recorded in these consolidated financial statements.

42 of 103

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 21. Related party disclosures

Ontario Regulation 41/10 under the Education Act requires school boards to borrow money for permanent improvements from the Ontario Financing Authority (OFA) when the initial maturity is more than one year. The OFA is a provincial agency of the Crown responsible for managing the province's debt and issuing debt to public bodies and therefore a related party of the Board. The net long-term debt issued to the Board by the OFA in the form of debentures is \$142,928,322 as at August 31, 2025 (\$154,414,509 as at 2024) as described in Note 4.

#### 22. Funds administered by the Board

Trust funds administered by the Board amounting to \$3,486,173 (\$2,758,854 in 2024) have not been included in the consolidated financial statements, as they are not controlled by the Board.

	Trust funds \$	Deferred leave plan \$	2025 Total \$	2024 Total \$
Opening balance at				
August 31, 2024 Contributions received	695,738	2,063,116	2,758,854	2,873,906
in 2025	22,500	1,376,251	1,398,751	1,074,219
Earnings on investments				
in 2025	25,688	62,497	88,185	127,505
	743,926	3,501,864	4,245,790	4,075,630
Disbursements in 2025	51,550	708,067	759,617	1,316,776
Closing balance at				<u> </u>
August 31, 2025	692,376	2,793,797	3,486,173	2,758,854

#### 23. Future accounting standard adoption

The board is in the process of assessing the impact of the upcoming new standards and the extent of the impact of their adoption on its financial statements.

(a) Applicable for fiscal years beginning on or after April 1, 2026 (in effect for the Board as of September 1, 2026 for the year ending August 31, 2027). Standards must be implemented at the same time:

New Public Sector Accounting Standards (PSAS) Conceptual Framework

This new model is a comprehensive set of concepts that underlie and support financial reporting. It is the foundation that assists:

- preparers to account for items, transactions and other events not covered by standards;
- auditors to form opinions regarding compliance with accounting standards;
- users in interpreting information in financial statements; and
- Public Sector Accounting Board (PSAB) to develop standards grounded in the public sector environment.

#### **Halton District School Board**

#### Notes to the consolidated financial statements

August 31, 2025

#### 23. Future accounting standard adoption (continued)

(a) (continued)

New Public Sector Accounting Standards (PSAS) Conceptual Framework (continued)

The main changes are:

- Additional guidance to improve understanding and clarity
- Non-substantive changes to terminology/definitions
- Financial statement objectives foreshadow changes in the Reporting Model
- Relocation of recognition exclusions to the Reporting Model
- Consequential amendments throughout the Public Sector Accounting Handbook

The framework is expected to be implemented prospectively.

Reporting Model- PS 1202- Financial Statement Presentation

This reporting model provides guidance on how information should be presented in the financial statements and will replace PS 1201- Financial Statement Presentation. The model is expected to be implemented retroactivity with restatement of prior year amounts.

The main changes are:

- Restructured Statement of Financial Position
- Introduction of financial and non-financial liabilities
- Amended non-financial asset definition
- New components of net assets- accumulated other and issued share capital
- Relocated net debt to its own statement
- Renamed the net debt indicator
- Revised the net debt calculation
- Removed the Statement of Change in Net Debt
- New Statement of Net Financial Assets/Liabilities
- New Statement of Changes in Net Assets Liabilities
- Financing transactions presented separately from operating, capital and investing transactions on the Statement of Cash Flows

44 of 103

Page 31

# **Deloitte.**



## **Halton District School Board**

Report to the Audit Committee on the 2025 audit

November 11, 2025



Deloitte LLP Bay Adelaide East 8 Adelaide Street West Suite 200 Toronto ON M5H 0A9 Canada

Tel: 416-601-6150 Fax: 416-601-6151 www.deloitte.ca

November 11, 2025

#### Private and confidential

To the Audit Committee **Halton District School Board**J.W. Singleton Education Centre

2050 Guelph Line

Burlington ON L7R 3Z2

#### Report on audited annual financial statements

Dear Audit Committee Members:

We are pleased to submit this report on the status of our audit of Halton District School Board (the "School Board") for the 2025 fiscal year. This report summarizes the scope of our audit, our findings to date and reviews certain other matters that we believe to be of interest to you.

As agreed in our engagement letter ("EL") dated April 21, 2025, we have performed an audit of the consolidated financial statements of Halton District School Board as at, and for the year ended, August 31, 2025, in accordance with Canadian generally accepted auditing standards ("Canadian GAAS") and expect to issue our Independent Auditor's Report thereon dated December 2, 2025 once the consolidated financial statements are approved by the Board of Trustees.

Our audit has been conducted in accordance with the audit plan that was presented to the Audit Committee at the meeting on April 29, 2025.

This report is intended solely for the information and use of the Audit Committee, management and others within the School Board and is not intended to be, and should not be, used by anyone other than these specified parties.

We would like to express our appreciation for the cooperation we received from the employees of the School Board with whom we worked during the execution of our engagement.

We look forward to discussing this report summarizing the outcome of our audit with you, and to answering any questions you may have.

Yours truly,

Chartered Professional Accountants Licensed Public Accountants

Deloitte LLP

# Table of contents

Executive summary	1
Audit risks	3
Appendix 1 – Communication requirements and other reportable matters	7
Appendix 2 – Draft management representations letter	10
Appendix 3 – Deloitte resources a click away	17
Appendix 4 – New and revised public sector accounting standards	18
Appendix 5 – Thought Leadership	19

47 of 103

# Executive summary



#### Audit scope and terms of engagement

We were engaged to perform an audit of the School Board's consolidated financial statements (the "financial statements") prepared in accordance with the Financial Administration Act supplemented by Ontario Ministry of Education memorandum 2004:B2 and Ontario Regulation 395/11 of the Financial Administration Act. ("Financial Reporting Framework") as at and for the year ended August 31, 2025. Our audit was conducted in accordance with Canadian Generally Accepted Auditing Standards ("Canadian GAAS").

The terms and conditions of our engagement are described in the EL dated April 21, 2025, which was signed on behalf of the Audit Committee and management.



#### **Audit risks**

- 1 Revenue recognition
- 2 Management override of controls
- 3 School generated funds and school council funds
- 4 Government transfers relating to capital contributions
- **5** Employee future benefits
- **6** Changes to CAS 600 Revised Group Audit standard



Materiality levels were determined on the basis of 3% of consolidated expenses, as disclosed in our audit plan. Given this is a group audit, our testing on the non-consolidated balances of the School Board was conducted at a lower component materiality (\$26.98M).

There were no uncorrected misstatements identified during our audit.



#### Outstanding matters & next steps

**Receipt** of signed management representations letter

Receipt of legal letters

Completion of certain audit procedures



#### **Highlights**

No significant deficiencies identified in internal controls. We have included our recommendations resulting from our school visits under separate cover.



#### **Going concern**

Management has completed its assessment of the ability of the School Board to continue as a going concern and in making its assessment did not identify any material uncertainties related to events or conditions that may cast significant doubt upon the School Board's ability to continue as a going concern. We agree with management's assessment.



#### **Results**

No restrictions have been placed on the scope of our audit. We intend to issue an unmodified audit report on the financial statements of the School Board for the year ended August 31, 2025, once the outstanding items referred to above are completed satisfactorily and the financial statements are approved by the Board of Trustees.

# Audit risks

The audit risks identified as part of our risk assessment, together with our responses and conclusions, are described below.

#### Revenue recognition\*

#### **Analysis of risk**

Assurance standards include the presumption of a fraud risk involving improper revenue recognition.

As part of our audit planning, we pinpointed the presumed fraud risk in revenue recognition to specific revenue streams and associated assertions, as follows:

- Core education funding (occurrence, accuracy)
- Provincial grants other (occurrence, accuracy)
- Education development charges (completeness, accuracy)

#### Audit response and results

- We tested the design and implementation of controls over revenue and performed substantive analytic procedures, detailed testing, and confirmation procedures in the various revenue streams.
- With respect to grants revenue, we reviewed funding letters, if available, as well as associated B and SB memos issued by the Ministry of Education, to understand the grant stipulations and assessed management's recording of the associated revenue and deferred revenue. We tested a sample of underlying expenses where revenue recognition was dependent on the incurrence of eligible expenses using funding received. We performed the same procedures for grants received from other parties.
- We performed confirmation procedures relating to grants from the Ministry of Education, as well as amounts from area municipalities, including EDCs and property taxes. With respect to EDCs, we also tested underlying EDC eligible expenditures to support revenue recognition.
- We tested a sample of enrolment registers given that enrolment figures impacted total grants for student needs.
- Our audit procedures did not indicate any evidence of material misstatement.

#### Risk of management override of controls\*

#### Analysis of risk

Assurance standards include the presumption of a significant risk of management override of controls.

Management is in a unique position to perpetrate fraud because of management's ability to directly or indirectly manipulate accounting records and prepare fraudulent financial statements by overriding controls that otherwise appear to be operating effectively.

#### **Audit response and results**

- We discussed fraud with management.
- We asked the Audit Committee for their views about the risk of fraud, whether they know of any actual or suspected fraud affecting the School Board and their role in the oversight of management's antifraud programs.
- We tested a sample of journal entries and adjustments made at the end of the period. This procedure remains in progress at this time.
- We evaluated the business rationale for any significant unusual transactions.

#### Risk of management override of controls\*

#### Analysis of risk

#### Audit response and results

- We determined whether the judgments and decisions related to management estimates indicate a possible bias, which included performing retrospective analysis of significant accounting estimates.
- Our audit procedures to date did not indicate any evidence of material misstatement.

#### School generated funds and school council funds

#### **Analysis of risk**

There is an increased risk of misstatement of School Generated Funds and School Council Funds due to the fact that transaction processing is decentralized and internal controls implemented at each school site and their operating effectiveness may vary.

#### **Audit response and results**

- We selected a sample of schools to audit and performed internal control testing and substantive tests of details to obtain assurance over assets, liabilities, revenues and expenses.
- We also performed testing on internal controls over the p-card process at the selected schools.
- We also performed testing on the maintenance of enrolment registers and enrolment reporting at each selected school.
- Our audit procedures did not indicate any evidence of material misstatement.

#### **Government transfers relating to capital contributions**

#### **Analysis of risk**

The accounting for government transfers relating to capital contributions is a distinct area which has been prescribed by the Ministry of Education, and can be complex given the significance of capital transactions and balances at the School Board. Ministry directives in this area differs from Canadian Public Sector Accounting Standards and thus requires additional scrutiny.

#### Audit response and results

- We detail tested transactions and balances impacted, including tangible capital assets and capital contributions received and recognized through annual amortization, and determined whether the School Board has accounted for these transactions in accordance with regulations and relevant policies.
- We reviewed adequacy of disclosure of the basis of accounting in the notes to the financial statements.
- Our audit procedures did not indicate any evidence of material misstatement.

#### **Employee future benefits**

#### **Analysis of risk**

Employee future benefits liabilities and expenses are valued by the School Board's actuary based on certain significant judgments and assumptions, which are subject to a higher level of risk.

#### Audit response and results

 We communicated with the School Board's actuary, School Boards' Co-operative Inc., to ensure our ability to rely on the results of their valuation.

#### **Employee future benefits**

#### **Analysis of risk**

#### Audit response and results

- We reviewed the actuarial report including assumptions and data upon which estimates were based. We selected a sample of data inputs provided to the actuary and validated them against supporting documents. We also evaluated the reasonableness of assumptions used in the valuation against independent source.
- We evaluated the reliability and qualifications of the School Board's actuary.
- We ensured proper disclosure in the financial statements.
- Our audit procedures did not indicate any evidence of material misstatement.

#### Changes to CAS 600 Revised - Group Audit standard

#### **Analysis of risk**

Effective for the August 31, 2025 year end audit, revisions to the Group Audit standard will apply to our audit of the School Board's consolidated financial statements.

These revisions may impact our assessment of the significant components within our audit of the School Board's consolidated financial statements (considered as a "group" audit). As an example, HSTS is considered to be a component of the Halton District School Board audit. This will have implications on our audit strategy, scoping, determination of testing to be done at either the group or component level, component materiality, and therefore impact our extent oof audit testing and work effort.

#### Audit response and results

- We performed our assessment on the areas of applicability of CAS 600 Revised and the impact on our group audit strategy. We accordingly tailored our audit procedures to properly address all identified and in-scope component and group account balances.
- We performed a reconciliation over balances with HSTS including agreeing the financial statement note disclosures to supporting HSTS financial statements.
- Our audit procedures to date did not indicate any evidence of material misstatement.

<sup>\*</sup> Area of Significant audit risk

#### Other matters

#### **Group audit**

The Financial Statements of the School Board include their share of the accounts and activities of Halton Student Transportation Services ("HSTS"). As the group auditor of the School Board, we did not send communications or provide referral instructions to the auditors of HSTS this year, as HSTS was identified as an immaterial component and scoped out of the group audit. We have assessed the impact of any uncorrected misstatements or disclosure misstatements related to HSTS and determined that there are no issues affecting our audit opinion on the School Board's financial statements.

#### Use of the work of specialists

We used our internal IT specialists to assess the design and implementation of information technology computer controls. Our review did not identify any significant deficiencies or material weaknesses in computer controls to be reported to the Audit Committee.

We also relied on the work of the School Board's actuary, School Boards' Co-operative Inc., in their valuation of the School Board's post-employment benefit plans and communicated with them directly to obtain confirmation on our ability to rely on their reports.

# Appendix 1 – Communication requirements and other reportable matters

	Defended annualisation Defended Defended by the defended by the second of the second described by the second of th			
Required communication		Reference	Refer to this report or document described below	
Au	dit service plan			
1.	Our responsibilities under Canadian GAAS, including forming and expressing an opinion on the financial statements	CAS <sup>1</sup> 260.14	Engagement letter dated April 21, 2025.	
2.	<ul> <li>An overview of the overall audit strategy, addressing:</li> <li>a. Timing of the audit</li> <li>b. Significant risks, including fraud risks</li> <li>c. Nature and extent of specialized skill or knowledge needed to perform the planned audit procedures related to significant risk</li> </ul>	CAS 260.15	Audit plan communicated April 29, 2025.	
3.	Significant transactions outside of the normal course of business, including related party transactions	CAS 260 App. 2, CAS 550.27	None noted.	
End	quiries of those charged with gove	rnance		
4.	How those charged with governance exercise oversight over management's process for identifying and responding to the risk of fraud and the internal control that management has established to mitigate these risks	CAS 240.21	Discussed during the Audit plan presentation on April 29, 2025.	
5.	Any known suspected or alleged fraud affecting the School Board	CAS 240.22	None noted.	
6.	Whether the School Board is in compliance with laws and regulations	CAS 250.15	None noted.	

<sup>&</sup>lt;sup>1</sup> CAS: Canadian Auditing Standards – CAS are issued by the Auditing and Assurance Standards Board of CPA Canada

Re	quired communication	Reference	Refer to this report or document described below
Yea	ar end communication		
7.	Fraud or possible fraud identified through the audit process	CAS 240.4042	None noted.
8.	Significant accounting policies, practices, unusual transactions, and our related conclusions	CAS 260.16 a.	See Note 1 to the financial statements for significant accounting policies
9.	Alternative treatments for accounting policies and practices that have been discussed with management during the current audit period	CAS 260.16 a.	Significant accounting practices and policies selected and applied by management are, in all material respects, acceptable under the Financial Reporting Framework and are appropriate to the particular circumstances of the School Board.
10.	Matters related to going concern	CAS 570.25	We concluded that there was no substantial doubt about the School Board's ability to continue as a going concern.
11.	Consultation with other accountants	CAS 260.16(c),(i), A22	We are not aware of consultations with other accountants.
12.	Management judgments and accounting estimates	CAS 260.16 a.	No issues noted with management judgments and accounting estimates.
13.	Significant difficulties, if any, encountered during the audit	CAS 260.16 b.	We did not encounter any significant difficulties while performing the audit. There were no significant delays in receiving information from management required for the audit nor was there an unnecessarily brief timetable in which to complete the audit.
14.	Material written communications between management and us, including management representation letters	CAS 260.16 c.	Management representation letter.
15.	Other matters that are significant to the oversight of the financial reporting process	CAS 260.16e.	None.
16.	Modifications to our opinion(s)	CAS 260.A21	None.
17.	Other significant matters discussed with management	CAS 260.A.22	No significant matters noted.
18.	Under our professional standards we are required to communicate, unless we are prohibited by a law or regulation, matters involving noncompliance by the School Board with applicable laws and regulations, including illegal or possibly illegal acts that come to our attention	CAS 250.23	Our limited procedures did not identify any areas of material non-compliance with laws and regulations by the School Board, that are not otherwise prohibited to disclosed by law or regulation.
19.	Litigation	CAS 260.16(a), A19-20, App. 2	No litigation matters to report.
20.	Significant deficiencies in internal control, if any, identified by us in the conduct of the audit of the financial statements	CAS 265	No deficiencies to report. We have prepared a management letter of recommendations identified during our school visits.

Required communication	Reference	Refer to this report or document described below
21. Key Audit Matters	CAS 701.17	None noted.
22. Uncorrected misstatements and disclosure items	CAS 450.12-13	None noted.
Other reportable matters		
23. Changes to the audit plan	CAS 260.A26	No changes to audit plan.
24. Concerns regarding management competence and integrity	CAS 260.11, A38	We have not determined any concerns regarding management competence and integrity.
25. Disagreements with management	CAS 260.16(c)(i), A22	In the course of our audit, we did not encounter any disagreements with management about matters that individually or in the aggregate could be significant to the financial statements.
26. Subsequent events	CAS 260.10(a), 260.13(b), 260.14(a), 260.17	None noted.
27. Limitations when sending confirmations	CAS 505.9	Not applicable.
28. Other significant matters arising from the audit	CAS 260.16(e), A26-A28	None noted.

# Appendix 2 – Draft management representations letter

### [School Board Letterhead]

December 2, 2025

Deloitte LLP 8 Adelaide Street West Suite 200 Toronto ON M5H 1L6

Subject: Consolidated financial statements of Halton District School Board for the year ended August 31, 2025

#### Dear Sirs/Madams:

This representation letter is provided in connection with the audit by Deloitte LLP ("Deloitte" or "you") of the consolidated financial statements of Halton District School Board (the "School Board" or "HDSB" or "us") as of and for the years ended August 31, 2025, and a summary of significant accounting policies (the "Financial Statements") for the purpose of expressing an opinion as to whether the Financial Statements present fairly, in all material respects, the financial position, results of operations, and cash flows of the Organization in accordance with Financial Administration Act supplemented by Ontario Ministry of Education memorandum 2004:B2 and Ontario Regulation 395/11 of the Financial Administration Act ("the special purpose framework").

Certain representations in this letter are described as being limited to matters that are material. Items are considered to be material if they, individually or in the aggregate, could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

We confirm that, to the best of our knowledge and belief, having made such inquiries as we considered necessary for the purpose of appropriately informing ourselves:

#### Financial statements

1. We have fulfilled our responsibilities as set out in the terms of the engagement letter between the Organization and Deloitte dated April 21, 2025 for the preparation of the Financial Statements in accordance with the special purpose framework. In particular, the Financial Statements are fairly presented, in all material respects, and present the financial position of the Organization as at August 31, 2025 and and the results of its operations and cash flows for the year then ended in accordance with the special purpose framework.

- 2. The Financial Statements have been prepared for the Ministry of Education, and Board of Trustees of HDSB using the basis of accounting described in Note 1 to the Financial Statements for the purpose of assessing the financial position of HDSB and the results of its operations.
- 3. Significant assumptions used in making estimates, including those measured at fair value, are reasonable.
  - In preparing the Financial Statements in accordance with the special purpose framework, management makes judgments and assumptions about the future and uses estimates. The completeness and appropriateness of the disclosures related to estimates are in accordance with the special purpose framework. The Organization has appropriately disclosed in the Financial Statements the nature of measurement uncertainties that are material, including all estimates where it is reasonably possible that the estimate will change in the near term and the effect of the change could be material to the Financial Statements.

The measurement methods, including the related assumptions and models, used in determining the estimates, including fair value, were appropriate, reasonable and consistently applied in accordance with PSAS and appropriately reflect management's intent and ability to carry out specific courses of action on behalf of the entity. No events have occurred subsequent to August 31, 2025 that require adjustment to the estimates and disclosures included in the Financial Statements.

There are no changes in management's method of determining significant estimates in the current year.

- 4. We have determined that the Financial Statements are complete as of the date of this letter as this is the date when there are no changes to the Financial Statements (including disclosures) planned or expected. The Financial Statements have been approved in accordance with our process to finalize financial statements.
- 5. We have completed our review of events after August 31, 2025 and up to the date of this letter.
- 6. The Financial Statements are free of material errors and omissions.

As a result of our evaluation process, we identified certain disclosures that, although required by the special purpose framework, have been omitted from our Financial Statements. Those omitted disclosures that are more than inconsequential are attached as Appendix A. We believe the effects of the omitted disclosures are quantitatively and qualitatively immaterial, both individually and in the aggregate, to the Financial Statements as a whole.

#### **Internal Controls**

- 7. We acknowledge our responsibility for the design, implementation and maintenance of internal control to prevent and detect fraud and error.
- 8. We have disclosed to you all known deficiencies in the design or operation of internal control over financial reporting identified as part of our evaluation, including separately disclosing to you all such deficiencies that we believe to be significant deficiencies in internal control over financial reporting.

#### Information provided

- 9. We have provided you with:
  - a. Access to all information of which we are aware that is relevant to the preparation of the Financial Statements, such as records, documentation and other matters.
  - b. All relevant information as well as additional information that you have requested from us for the purpose of the audit;

- c. Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence; and,
- d. All minutes of the meetings of directors and committees of directors, or summaries of actions of recent meetings for which minutes have not yet been prepared. All significant board and committee actions are included in the summaries.
- 10. We have disclosed to you the results of our assessment of the risk that the Financial Statements may be materially misstated as a result of fraud.
- 11. We have disclosed to you all information in relation to fraud or suspected fraud that we are aware of and that affects the entity and involves:
  - a. Management;
  - b. Employees who have significant roles in internal control; or
  - c. Others where the fraud could have a material effect on the Financial Statements.
- 12. We have disclosed to you all information in relation to allegations of actual, suspected or alleged fraud, or illegal or suspected illegal acts affecting the Organization.
- 13. There have been no communications with regulatory agencies concerning actual or potential noncompliance with or deficiencies in financial reporting practices. There are also no known or possible instances of non-compliance with the requirements of regulatory or governmental authorities.
- 14. We have disclosed to you the identities of the entity's related parties and all the related party relationships and transactions of which we are aware, including guarantees, non-monetary transactions and transactions for no consideration.

#### Independence matters

For purposes of the following paragraphs, "Deloitte" shall mean Deloitte LLP and Deloitte Touche Tohmatsu Limited, including related member firms and affiliates.

- 15. Prior to the Organization having any substantive employment conversations with a former or current Deloitte engagement team member, the Organization has held discussions with Deloitte and obtained approval from the Audit Committee.
- 16. We have ensured that all non-audit services provided to the Organization have been pre-approved by the Audit Committee. Further, we have adhered to all regulatory requirements regarding the provision of non-audit services by Deloitte to the Organization in accordance with applicable laws, regulations and rules that apply to the Organization, including the Audit Committee approval requirements.
- 17. We have ensured that all services performed by Deloitte with respect to this engagement have been pre-approved by the Audit Committee in accordance with its established approval policies and procedures.

#### Other matters

Except where otherwise stated below, immaterial matters less than \$1,349,000 collectively are not considered to be exceptions that require disclosure for the purpose of the following representations. This amount is not necessarily indicative of amounts that would require adjustment to or disclosure in the Financial Statements.

18. All transactions have been properly recorded in the accounting records and are reflected in the Financial Statements.

- 19. The School Board has identified all related parties in accordance with the special purpose framework. Management has determined that such disclosure is not necessary because the transactions have not occurred at a value different from that which would have been arrived at if the parties were unrelated and do not or could not have a material effect on the financial statements.
- 20. There are no instances of identified or suspected noncompliance with laws and regulations.
- 21. We have disclosed to you all known, actual or possible litigation and claims, whether or not they have been discussed with our lawyers, whose effects should be considered when preparing the Financial Statements. As appropriate, these items have been disclosed and accounted for in the Financial Statements in accordance with the special purpose framework.
- 22. All events subsequent to the date of the Financial Statements and for which the special purpose framework requires adjustment or disclosure have been adjusted or disclosed. Accounting estimates and disclosures included in the Financial Statements that are impacted by subsequent events have been appropriately adjusted.
- 23. We have disclosed to you all liabilities, provisions, contingent liabilities and contingent assets, including those associated with guarantees, whether written or oral, and they are appropriately reflected in the Financial Statements.
- 24. We have disclosed to you, and the Organization has complied with all aspects of contractual agreements that could have a material effect on the Financial Statements in the event of non-compliance, including all covenants, conditions or other requirements of all outstanding debt.
- 25. The Organization has satisfactory title to and control over all assets, and there are no liens or encumbrances on such assets. We have disclosed to you and in the Financial Statements all assets that have been pledged as collateral.

#### Title to assets

26. The School Board has satisfactory title to and control over all assets, and there are no liens or encumbrances on such assets. We have disclosed to you and in the Financial Statements all assets that have been pledged as collateral.

#### Work of management's experts

27. We agree with the work of management's experts in evaluating the Retirement Benefits, Post Retirement Benefits, Workers' Safety Insurance Board and Non-Vesting Sick Leave Accumulation Benefits and have adequately considered the competence and capabilities of the experts in determining amounts and disclosures used in the Financial Statements and underlying accounting records. We did not give any, nor cause any, instructions to be given to management's experts with respect to values or amounts derived in an attempt to bias their work, and we are not aware of any matters that have impacted the independence or objectivity of the experts.

#### Loans and receivables

28. The School Board is responsible for determining and maintaining the adequacy of the allowance for doubtful notes, loans, and accounts receivable, as well as estimates used to determine such amounts. Management believes the allowance is adequate to absorb currently estimated bad debts in the account balance.

#### Environmental liabilities/contingencies

29. We have considered the effect of environmental matters on the School Board and have disclosed to you all liabilities, provisions or contingencies arising from environmental matters. All liabilities, provisions, contingencies and commitments arising from environmental matters, and the effect of environmental matters on the carrying values of the relevant assets are recognized, measured and disclosed, as appropriate, in the Financial Statements.

#### Employee future benefits

30. Employee future benefit costs, assets, and obligations have been properly recorded and adequately disclosed in the Financial Statements including those arising under defined benefit and defined contribution plans as well as termination arrangements. We believe that the actuarial assumptions and methods used to measure defined benefit plan assets, liabilities and costs for financial accounting purposes are appropriate in the circumstances.

#### Plans or intentions affecting carrying value/classification of assets and liabilities

31. We have disclosed to you all plans or intentions that may materially affect the carrying value or classification of assets and liabilities reflected in the Financial Statements.

#### Asset retirement obligations

32. The School Board is responsible for determining and maintaining the accuracy of the asset retirement obligations balances, as well as estimates used to determine such amounts including inflationary adjustments. Management believes the inflation adjustment recorded in the current year properly estimates the current cost of asset retirement.

#### Various matters

- 33. The following have been properly recorded and, when appropriate, adequately disclosed and presented in the Financial Statements:
  - a. economic dependence on another party
  - b. losses arising from sale and purchase commitments;
  - c. losses arising from onerous contracts;
  - d. agreements to buy back assets previously sold;
  - e. provisions for future removal and site restoration costs;
  - f. financial instruments with significant individual or group concentration of credit risk, and related maximum credit risk exposure;
  - g. sales with recourse provisions;
  - h. sales incentives, including cash consideration provided to customers and vendor rebates;
  - i. arrangements with financial institutions involving compensating balances or other arrangements involving restriction on cash balances and line-of-credit or similar arrangements;
  - j. all impaired loans receivable;
  - k. loans that have been restructured to provide a reduction or deferral of interest or principal payments because of borrower financial difficulties;

Yours truly, Halton District School Board	
Curtis Ennis Director of Education	
Roxana Negoi Superintendent of Business Services	
Heather Camastro Manager of Accounting	

Appendix A Summary of disclosure items passed Halton District School Board Year ended August 31, 2025

Footnote number	Footnote title	Description of omitted or unclear disclosure	Authoritative literature reference	Dollar amount of omitted or unclear disclosure (if applicable)
1	Non-cash transactions	The School Board presents its Statement of Cash Flows similar to the Statement of Cash Flows included in the Education Finance Information System (EFIS), which does not identify all non-cash items.  Examples of such non-cash items are tangible capital asset acquisitions acquired through accounts payable, employee future benefit expenses relating to actuarial valuation adjustments, and recognition of previously deferred revenue.	PS 1201.104 to .126	Amount has not been determined.
2	Budget Figures	The statement of changes in net debt should include budget figures.	PS 1201.131	Amount has not been determined.

# Appendix 3 – Deloitte resources a click away

At Deloitte, we are devoted to excellence in the provision of professional services and advice, always focused on client service. We have developed a series of resources, which contain relevant and timely information.

Register <u>here</u> to receive practical insights, invitations to Deloitte events/webcasts, and newsletters via email and other electronic channels. You will be able to select business topics and industries that align with your interests.

Canada's Best Managed Companies (www.bestmanagedcompanies.ca)  Target audience Directors and CEO/CFO	The Canada's Best Managed Companies designation symbolizes Canadian corporate success: companies focused on their core vision, creating stakeholder value and excelling in the global economy.
Centre for financial reporting (https://www.iasplus.com/en- ca/standards)  Target audience	Web site designed by Deloitte to provide the most comprehensive information on the web about financial reporting frameworks used in Canada.
<ul> <li>Directors and CEO/CFO</li> <li>Controller and Financial reporting team</li> </ul>	
Deloitte Viewpoints (https://www.iasplus.com/en-ca/tag-types/deloitte-viewpoints)	Electronic communications that helps you to stay on top of standard-setting initiatives impacting financial reporting in Canada.
<ul><li>Target audience</li><li>CFO</li><li>Controller and Financial reporting team</li></ul>	
CFO's corner (https://www.iasplus.com/en-ca/cfos-corner)	Editorial providing insights into key trends, developments, issues and challenges executives face, with a Deloitte point of view.
<ul><li>Target audience</li><li>CFO and VP Finance</li><li>Controller and Financial reporting team</li></ul>	
Deloitte Dbriefs (https://www.iasplus.com/en-ca/dbriefs/webcasts)	Learning webcasts offered throughout the year featuring our professionals discussing critical issues that affect your business.
Targeted audience	

• CFO and VP Finance

• Controller and Financial reporting team

# Appendix 4 – New and revised public sector accounting standards

The following is a summary of certain new or revised Canadian Public Sector Accounting Standards that will become effective in 2025 and beyond.

#### **Public Sector Accounting Standards**

Title	Description	Effective Date
Section PS 1000 - Financial statement concepts	This Section describes the concepts underlying the development and use of accounting principles in government financial statements. Such financial statements are designed to meet the common information needs of external users of financial information about a government.	Effective January 1, 2005. The amendments are effective for fiscal years beginning on or after April 1, 2023, with earlier application permitted. Retroactive or prospective application is allowed. The Conceptual Framework applies to fiscal years beginning on or after April 1, 2026. Earlier adoption is permitted.
Section PS 1100 - Financial statement objectives	This Section identifies and describes objectives of government financial statements that are generally acceptable to the users and preparers of the statements.	This Section applies to federal, provincial and territorial governments for fiscal years beginning on or after April 1, 2005. Earlier adoption is encouraged. The Conceptual Framework applies to fiscal years beginning on or after April 1, 2026. Earlier adoption is permitted.
Section PS 1202 - Financial Statement Presentation	This Section applies for fiscal years beginning on or after April 1, 2026. Earlier adoption is permitted only if the Conceptual Framework is also adopted at the same time. Prior period amounts would need to be restated to conform to the presentation requirements for comparative financial information in this Section.	This Section applies for fiscal years beginning on or after April 1, 2026. Earlier adoption is permitted only if the Conceptual Framework is also adopted at the same time. Prior period amounts would need to be restated to conform to the presentation requirements for comparative financial information in this Section.
The Conceptual Framework for Financial Reporting in the Public Sector	The PSAB's Conceptual Framework for Financial Reporting in the Public Sector replaces the conceptual aspects of Section PS 1000, Financial Statement Concepts, and Section PS 1100, Financial Statement Objectives	The Conceptual Framework applies to fiscal years beginning on or after April 1, 2026. Earlier adoption is permitted. This Conceptual Framework is to be applied prospectively.

# Appendix 5 - Thought Leadership





**Audit Committee Brief,** a periodic publication that provides Audit

Committee members with recommendations, overviews of corporate governance resources, regulatory and legislative environment outlooks and technical updates.



Living in "interesting" times: The 2024 board agenda

Over the course of the next year, board members could find themselves living in interesting times.





Evolving lines of responsibility between the board and management - Board Practices Quarterly, quarterly series of reports, done in collaboration with the Society for Corporate Governance, providing pulse survey benchmarks on relevant topics for boards.





**Deloitte center for Board Effectiveness:** It helps directors fulfill their oversight responsibility to the organization they serve throughout their board service, through a portfolio of high-quality, innovative experiences.



# **Halton District School Board**

Date: November 11, 2025

FOR ACTION

TO: Audit Committee

FROM: Roxana Negoi, Superintendent of Business Services and Treasurer

RE: Staffing Compliance Audit

#### **Recommendation**

Be it resolved that the Audit Committee recommend that the Board of Trustees approve the appointment of Deloitte LLP to conduct the Staffing Compliance Audit at a fee of \$11,000 excluding applicable taxes.

#### **Background**

The Ministry of Education (ministry) is requiring staffing full time equivalent (FTE) compliance audits to be performed by external auditors at nine school boards as outlined in <a href="mailto:2025:SB07-StaffingFTE">2025:SB07-Staffing FTE Compliance Audits to be Performed by External Auditors</a>. The ministry will provide the funding to complete these audits.

On October 6, 2025, notification was received from the ministry that Halton District School Board has been selected for a compliance audit for Full-Time Equivalency (FTE) staffing reported on Appendix H in the Education Finance Information System (EFIS). School boards must engage their external auditors to perform agreed upon procedures (AUP) and submit the completed AUP to the ministry by February 27, 2026.

The compliance audit period is for FTE reported on Appendix H of the 2023-24 financial statements in EFIS and only for the following employee/bargaining groups:

- 1. EWAO: Education Workers Alliance of Ontario
- 2. PVP: Principals and Vice-Principals

Respectfully submitted,

Deloitte is prepared to complete the Staffing Compliance Audit in accordance with the agreed upon procedures for a fee of \$11,000 (excluding applicable taxes).

7	Roxana Negoi
	Superintendent of Business Services and Treasurer



For Information

Report Title: Annual Statement of Education Development Charges

**Submitted by:** Roxana Negoi, Superintendent of Business Services and Treasurer

Curtis Ennis, Director of Education

**Meeting Date:** December 2, 2025

#### 1. Analysis

This report provides the Board of Trustees with a summary of the revenues received, expenses incurred and the closing balance of the Education Development Charges (EDC) account, as at August 31, 2025. During the 2024/2025 fiscal year, Halton District School Board (HDSB) started with a positive reserve balance of \$35.2 million, received a total of \$26.5 million in EDC revenue and \$1 million in interest revenue, while spending \$64.6 million in site acquisition related expenses. The closing balance for the year was a \$1.9 million deficit.

The majority of EDC expenses was in relation to the purchase and site preparation of a site in North Oakville, with other expenses being associated with site preparation work throughout all four (4) municipalities in the Halton Region.

#### 1.1. Governance Alignment

Each year, the treasurer of the board is required (under subsection 257.98 (1) of the Education Act) to give the board a financial statement relating to education development charge by-laws and education development charge accounts. This report aligns with this regulatory requirement.

#### 2. Background

The Education Act, Part IX, Division E and Ontario Regulation 20/98 (as amended as of April 22, 2022) governs a Board's eligibility on imposing Education Development Charges for the purpose of acquiring and preparing lands for growth related purposes.

In 2018, the Province amended O. Reg. 20/98 which had the effect of introducing caps on, or limits to, the amount a Board can increase their residential and non-residential charges annually, and phasing in the maximum amount. As a result of this change, the Board has had challenges in reaching the maximum charge set by the Background Studies and Amending By-laws.

68 of 103 Page 1



For Information

The legislative caps are as follows:

- 1. A maximum yearly increase of the greater of 5% or \$300 per residential dwelling unit; and,
- 2. A maximum yearly increase of the greater of 5% or \$0.10 per square foot of non-residential space.<sup>1</sup>

Since that time, additional amendments were implemented by the Province, which introduced additional entities that would be exempt from levies among other changes, included the ability to include holding students in the calculation of future growth related needs, and introducing the ability to account for alternative projects for more dense projects, among other changes.

The Board has approved seven by-laws since it met the eligibility requirements in 1996. The Education Act requires by-laws to be updated every five years (in addition to the ability to amend the by-law once per year).

The last by-law was approved by the Board on May 17, 2023 and is in effect until May 31, 2028. Prior to a by-law being adopted, the Education Act requires a background study to be conducted to determine the EDC by-law amount. The 2023 Background Study was conducted by Watson & Associates Economists Ltd. ("Watson").

The chart below identifies the maximum rate calculated as part of the 2023 Education Development Charges Background study, and the phase-in of the new EDC levies in accordance with amendments to O. Reg 20/98 over the term of the by-law, from the last rate of Year 5 of the 2018 by-law:

Table 1: HDSB Residential and Non-Residential Rates

	2018 Year 5 BY-LA W CHARG	2023 MAX RATE	Year 1 June 1, 2023 to May 31,	Year 2 June 1, 2024 to May 31,	Year 3 June 1, 2025 to May 31,	Year 4 June 1, 2026 to May 31,	Year 5 June 1, 2027 to May 31,
	E		2024	2025	2026	2027	2028
Reside ntial	\$5,792	\$8,715	\$6,092	\$6,396.60	\$6,716.43	\$7,052.25	\$7,404.86
Non-Re s.	\$ 1.41	\$ 2.64	\$ 1.51	\$ 1.61	\$ 1.71	\$ 1.81	\$ 1.91

69 of 103 Page 2

<sup>&</sup>lt;sup>1</sup> Note that effective Year 2 of the new by-law, the greater of the two annual capped increases will be 5%, which is greater than the \$300 per year.



For Information

As the caps limit the amount a Board can increase its overall charge, and seeing the Board has yet to reach the max rate of the 2023 Background Study for both residential and non-residential rates, there is no need to pursue an amendment. Staff will more than likely need to wait to pass a new by-law in 2028, or in the event that legislation changes, allowing boards to increase beyond the cap. No further actions are anticipated at this time.

A summary of EDC revenues, expenditures and closing balance as at August 31, 2025 are attached in Section 5 below.

#### 3. Financial Impact

The current balance in the EDC account is a deficit of \$1.9 million. There are six (6) pending site purchases over the next two (2) years which may place the HDSB EDC account in a \$70 to 100 million net deficit position (including revenues), between now and the next By-law passage.

#### 4. Multi-Year Strategic Plan Alignment

#### **Priority Alignment:**

Human Rights, Equity and Inclusion ; Learning, Engagement and Achievement ;

HDSB is supporting growth related needs throughout the Halton Region as new expansion areas continue to develop and generate student enrolment and pressures. Secondary plans and intensification areas in Milton, Oakville, and Halton HIlls continue to advance. The ability to set and charge EDC levies creates a funding mechanism for the procurement of new school sites in areas of growth is key in being able to open new schools that meet the increasing student demand.

As such, EDCs support the creation of student learning spaces, which contribute to Student Achievement, Mental Health and Wellbeing, as well as to Equitable and Inclusive education opportunities.

#### 5. Attachment(s):

5.1. Annual Statement of EDC Revenues, Expenses and Closing Balance as at August 31, 2025

#### Respectfully submitted,

Roxana Negoi

70 of 103



**For Information** 

Superintendent of Business Services and Treasurer

Curtis Ennis

Director of Education

PU	JBLIC	Appendix A
Halton District School Board Report on Education Development Charge	es	
Opening EDC Balance/ (Deficit) as at September 1, 2024	\$	35,255,934
EDC Revenues received in 2024/2025:		
Interest paid on EDC Surplus		1,011,230
Residential		
City of Burlington	1,828,282	
Town of Oakville	11,208,986	
Town of Milton	9,575,710	
Town of Halton Hills	1,201,602	
	23,814,580	
Non-Residential		
City of Burlington	800,980	
Town of Oakville	998,191	
Town of Milton	434,577	
Town of Halton Hills	409,301	
	2,643,049	26,457,629
EDC Expenditures in 2024/2025:		
Site acquisition expenditure (multiple sites)	(60,747,370)	
Site preparation expenditure (multiple sites)	(3,494,825)	
Interest on debt service costs	-	
Refunds paid	(18,885)	

(317,062) (64,578,142) (64,578,142)

(1,853,349)

Study Costs/ legal fees

Closing EDC Balance/ (Deficit)



For Information

**Report Title:** 2024-2025 Summary of Trustee Expenses

**Submitted by:** Roxana Negoi, Superintendent of Business Services and Treasurer

Curtis Ennis, Director of Education

**Meeting Date:** December 2, 2025

# 1. Analysis

This report provides the Board of Trustees with a summary of Trustee Expenses for the fiscal year ended August 31, 2025, in accordance with the requirements of the Education Act, section 191 (3) and the established Trustee Expenses Governance Policy.

# 1.1. Governance Alignment

Section 191 (3) of the Education Act states that Board members should establish a policy to guide the reimbursement of out of pocket expenses reasonably incurred in connection with carrying out the responsibilities of a board member. The Board has established the Trustee Expenses Governance Policy, and under its transparency requirements, each year, the Superintendent of Business Services and Treasurer of the board is required to provide the Board with a summary of Trustee expenses for the prior fiscal year. This report is aligned with the regulatory requirements and Board policy.

# 2. Background

The Trustee Expenses Governance Policy states:

The Halton District School Board (HDSB) recognizes the need to reimburse Trustees for expenses reasonably incurred in carrying out their role as Trustee. In addition, the HDSB recognizes Trustees must be equipped properly so they may consult with and contact their constituents.

Sections 3.26 and 3.27 of the "Trustee Expenses Governance Procedure" state that:

An annual summary of Trustee expenses will be reported as an information item by the Superintendent of Business Services.

A Trustee expense report will be posted to the board's website annually by December 31 following the end of the fiscal year. The report will include expense totals by Trustee in each of the following categories:

OPSBA Conferences



For Information

- Other Professional Development
- Meeting Expenses
- Supplies
- Other Expenses

#### HDSB paid:

- Telecommunications
- Technology
- Board Leadership & Mandatory Training
- Trustees' Prior Term Reserve Account
- Travel

It is the policy of the Halton District School Board that trustees, upon their election, shall be equipped with a personal computer including peripherals; software in accordance with the HDSB standard for administrators; high speed home internet access; a home phone; and a mobile communication device.

In addition, each trustee, on an annual basis, will have access to \$6,000 for personal professional development, meetings and office supplies. This account may be used to reimburse the trustee for expenses reasonably incurred in carrying out their role as trustee. The policy identifies the expenses that are recognized by the HDSB as appropriate Trustee expenses. It also allows any approved travel expenditure not to be charged against the trustee account, but rather the Trustees Mileage/Travel account. In addition, where a trustee incurs approved expenditures as a representative of the Board (e.g. Ontario Public School Board Association meeting, Student Trustee mentoring, Audit Committee training) these costs will not be charged against the trustee account, but rather the Board's Leadership account.

Summary of Expenses - HSDB paid/reimbursed (on a cash basis):

	\$55.147.22
Prior Term Reserve (Professional Development)	\$11,364.39
Conferences (Board Leadership Mandatory Training)	\$9,517.98
Technology	\$4,864.50
Travel	\$14,120.48
Telecommunications (internet, cell, phone)	\$15,279.87



For Information

Summary of Expenses Reimbursed as of August 31, 2024 (on a cash basis)

	\$29,572.73
Other Expenses (eg. subscriptions, books, childcare)	\$2,839.23
Office Supplies	\$1,646.03
Meeting Expenses (refreshments, meals, hospitality)	\$158.15
Other Professional Development (registration, accommodation, meals)	\$13,260.84
OPSBA Conferences	\$11,668.48

<sup>\*</sup>Cash basis refers to actual reimbursement received from September 1, 2024 to August 31, 2025.

Details of expenditures by individual Trustee will be posted on the board website prior to December 31, 2025.

As at the end of the previous term (November 14th, 2022), \$88,155 representing the unused portion of the expense budget rolled over to 2022/2023. As of August 31, 2025, the reserve balance is up to \$111,363.

Unused portions of an individual trustee's expense budget, on an annual basis, shall rollover to the next year. At the end of the term of the Board, unused portions of the Trustee expense budget shall be allocated to a Reserve Account for the purpose of future trustee professional development. The use of these Reserve Account funds will be decided by the incoming Board of Trustees by Board motion. A summary of the Reserve Account is attached as Appendix A.

## 3. Financial Impact

There is no direct financial impact to this report. This is a summary of expenses reimbursed through the year as board members discharge their responsibilities in accordance with the Education Act and Board Policy.

# 4. Multi-Year Strategic Plan Alignment

Priority Alignment: Learning, Engagement and Achievement •;

Trustees are responsible for governance over student achievement and effective stewardship of resources. This report aligns both with the Learning, Engagement &



**For Information** 

Achievement strategic priority, as well as with the financial accountability under the Education Act.

# 5. Attachment(s):

5.1. Appendix A - Trustee Reserve Balance as at August 31, 2024

### Respectfully submitted,

Roxana Negoi Superintendent of Business Services and Treasurer

Curtis Ennis

Director of Education

PUBLIC		
	Appendix A	
Transfer End of Term Balance (2018-2022):		88,155
Included in Trustee Expenses - Governance Procedure: Ontario Public School Board Association Public Education Symposium Registration Fees January 26-28, 2023	(5,613)	
Lori Lukinuk, CP-T, PRP Parliamentary Services Boardroom Decorum and Robert's Rules of Order Parliamentary Workshop Fee February 16, 2023	(2,364)	
Ontario Public School Board Association Labour Relations and Human Resources Symposium Registration Fees April 28, 2022 April 27-28, 2023	(103) (526)	(8,606)
Board Motions:  M23-0023 Ontario Education Services Corporation Director's Performance Appraisal Review Professional Development March 8, 2023	(1,769)	
M23-0067 Marion Thomson Howell (M23-0080 - Fees approved) Joint Board and Senior Management Team Workshop May 1, 2023	(1,750)	
M23-0068 Ontario Public School Board Association 2023 Annual General Meeting Registration Fees June 8-10, 2023	(2,342)	(5,861)
Reserve Balance, August 31, 2023	\$_	136,419
Included in Trustee Expenses - Governance Procedure: Ontario Public School Board Association Public Education Symposium Registration Fees January 25-26, 2024	(8,498)	
Lori Lukinuk, CP-T, PRP Parliamentary Services Boardroom Decorum and Robert's Rules of Order Parliamentary Workshop Fee February 28, 2024 May 27, 2024	(1,500) (2,000)	
Ontario Public School Board Association Labour Relations and Human Resources Symposium Registration Fees	(1.604)	(12 602)

Reserve Balance, August 31, 2024	\$ 1	22 727
Reserve Dalance, August 31, 2024	J I	<b>44</b> ,141

(1,694)

(13,692)

April 25-26, 2024

#### **PUBLIC**

Included in Trustee Expenses - Governance Procedure:

Ontario Public School Board Association
Public Education Symposium Registration Fees

January 24-26, 2025 (4,855)

Ontario Public School Board Association

Labour Relations and Human Resources Symposium Registration Fees

May 1-2, 2025 (1,163)

**Board Motions:** 

Report #25025 Janet Mattingly

Strategic Risk Management Workshop

[\$2,500 Honoraria & \$353 Expense Reimbursement]

March 18, 2025 (2,853)

M25-012 Borden Ladner Gervais LLP

Suspensions and Expulsions Legal Professional Development

Invoice #698529981

Nadya Tymochenko

Apr 22, 2025 (2,493) (11,364)

Reserve Balance, August 31, 2025

\$ 111,363



For Information

Report Title: Summary of School Generated Funds - 2024/2025

**Submitted by:** R. Negoi, Superintendent of Business and Treasurer

C. Ennis, Director of Education

**Meeting Date:** December 2, 2025

# 1. Analysis

This report summarizes school generated revenues and expenditures for the year ended August 31, 2025, which are consolidated into the Halton District School Board's (HDSB) Audited Flnancial Statements.

# 1.1. Governance Alignment

This is a compliance requirement. Each year, the treasurer of the board is required (under subsection 252(1) of the Education Act) to prepare the financial statements for the school board and, on receiving the auditor's report on the financial statements, promptly submit them to the Ministry of Education. Public Sector Accounting Board (PSAB) standards require that all school boards consolidate funds generated at the school level with the annual financial statements of the school board. All funds collected through school, or school council, fundraising are subject to the school board's regular audit and accountability requirements.

# 2. Background

The HDSB recognizes that schools and school councils raise funds to supplement student programs and for specific student activities. The HDSB has a responsibility to ensure that all school generated funds are collected in accordance with board policies/procedures and municipal, provincial and federal laws and regulations. This responsibility includes ensuring that all funds are adequately protected, that they are controlled through proper accounting procedures and that accountability for the funds is maintained.

The School Generated Funds Administrative Procedure provides appropriate guidance, authority and protection to school staff and fundraising volunteers by identifying specific directions for the administering, recording and reporting of school generated funds. In addition, Halton District School Board elementary and secondary schools have implemented the Student Fees Administrative Procedure to ensure equity of access to programs and services while maintaining quality and breadth of programming choices.



For Information

This report summarizes school generated revenues and expenditures for the year ended August 31, 2025.

For the year ended August 31, 2025, the Halton District School Board recorded school generated revenues of \$20.8 million and related expenditures of \$20.1 million. Additional information is provided in the attached appendices.

School generated funds revenues and expenses typically represent approximately 2% of the total Board's revenue and expenses annually.

Schools are permitted to carry forward a surplus of funds up to a maximum of \$30 per student without approval. Surpluses exceeding this limit must be explained with a documented surplus plan that is approved by the School Superintendent. The carry forward is usually as a result of a timing difference between the collection of funds and the outlay of expenditures, e.g., end of year Fun Fairs in May and June and transition activities that occur in the summer in preparation for the following school year.

There was approximately \$26,000 in capital projects revenues and expenses that were reallocated to Tangible Capital Assets in the Board's financial statements. These were larger capital projects that were either partially or wholly funded by School Generated Funds.

There was approximately \$6.4 Million in carryforwards at the end of the 2024/2025 year, which is up by 12% compared to 2023/2024.

The continued increase in School Generated Funds revenues and expenses are an indication of the close return to pre-pandemic levels of school activities and extracurriculars.

# 3. Financial Impact

There is no direct impact of this report. School Generated Funds typically operate based on a cost recovery basis for school based activities, field trips and excursions. Fundraising activities allow schools to support students who would otherwise be excluded from these activities in addition to supporting supplementary curricular or capital expenditures not covered by Ministry Funding.

# 4. Multi-Year Strategic Plan Alignment

```
Priority Alignment: Environmental and Global Citizenship ;

Human Rights, Equity and Inclusion ; Indigenous Rights and Education ;

Kindness, Connection and Community ; Learning, Engagement and Achievement ;

Mental Health and Well-Being ;
```

80 of 103 Page 2



**For Information** 

School Generated Funds are utilized by schools to support all areas of the Multi-Year Plan.

# 5. Attachment(s):

- 5.1. Appendix A-1 Summary of School Generated Funds by Category Total
- 5.2. Appendix A-2 Summary of School Generated Funds by Category Secondary
- 5.3. Appendix A-3 Summary of School Generated Funds by Category Elementary
- 5.4. Appendix B Category Structure for School Generated Funds

#### Respectfully submitted,

Roxana Negoi Superintendent of Business and Treasurer

Curtis Ennis

Director of Education

#### **Summary of School Generated Funds (including School Councils)**

	2024/2025	2023/2024	Year Ended 2022/2023	2021/2022	2020/2021
Balance, Beginning of Year \$	5,698,106	5,213,481	4,231,560	3,992,826	5,301,650
Receipts By Category (1)					
Athletics	2,083,267	2,083,979	1,811,565	927,094	43,175
Charity	157,234	141,006	126,061	91,383	8,648
Extracurricular	3,081,036	2,923,159	2,806,600	1,293,621	236,329
Field Trips	3,801,078	4,127,489	3,377,122	816,390	220,754
Food & General Fundraising	7,555,128	6,912,197	6,547,187	2,891,590	152,626
Fundraising - Capital (3)	26,545	33,662	183,865	13,003	40,741
Fundraising - Curricular/ Enhancements (2)	1,741,841	1,888,676	1,546,882	1,149,829	518,781
Grants	1,364,333	1,322,510	1,096,553	683,672	231,138
Other(Non-Student, HST)	956,444	952,685	83,507	376,838	155,107
Summary of Receipts	20,766,906	20,385,363	17,579,343	8,243,420	1,607,297
Disbursements By Category (1)					
Athletics	2,167,821	2,317,434	2,070,809	792,216	171,578
Charity	158,005	134,207	134,623	98,552	18,358
Extracurricular	3,425,265	3,409,367	2,944,190	1,408,396	673,099
Field Trips	4,076,785	4,495,329	3,441,253	874,867	65,159
Food & General Fundraising	6,538,948	5,222,040	4,720,823	2,608,491	764,181
Fundraising - Capital (3)	26,545	33,662	466,548	118,230	247,096
Fundraising - Curricular/ Enhancements (2)	2,295,418	2,980,131	1,535,929	1,494,792	413,200
Grants	1,202,455	1,259,571	1,128,781	573,740	185,831
Other(Non-Student, HST)	177,982	48,998	154,467	35,401	377,618
Summary of Disbursements	20,069,224	19,900,738	16,597,422	8,004,685	2,916,121
Receipts Less Disbursements	697,682	484,625	981,921	238,734	(1,308,824)
Balance, End of Year \$	6,395,788	5,698,106	5,213,481	4,231,560	3,992,826

The terms "school generated funds" and "school council funds" refer to funds raised to benefit students in the school. Funds are generated in schools from a number of different sources and used in a number of different ways. The Administrative Procedure applies to all funds that are received, raised, or collected in the name of the school or school activity. These funds are under the direction and control of the school Principal. Generally, this will mean all funds available to the school other than funds provided by the approved budget of the board. The Board is required to ensure that these funds are properly administered and transactions are accurately recorded. This Administrative Procedure is not mandatory for Home and School Associations.

(1) A summary of HDSB Standard Category Structure For School Generated Funds (per Administrative Procedure) is attached. Note: The categories have not been audited to ensure that all receipts/disbursements are recorded in the appropriate/consistent category across all schools in the district.

Details by category not readily available at the board consolidated level.

- (2) Effective September 2010, HDSB implemented a "Student Fees" Administrative Procedure which eliminated fees for standard course materials and/or consumables.
- (3) Fundraising Capital receipts and disbursments include \$26,545 in capitalized revenue and expenses. This is related to a capital project funded through School Generated Funds completed at Craig Kielburger Secondary School.

#### Summary of School Generated Funds (including School Councils) - Secondary

	2024/2025	2023/2024	Year Ended 2022/2023	2021/2022	2020/2021
Balance, Beginning of Year	\$ 2,252,121	2,219,484	1,876,060	1,735,846	2,064,639
Receipts By Category (1)					
Athletics	1,936,661	1,933,394	1,695,561	901,459	42,943
Charity	84,450	78,680	59,901	42,222	2,535
Extracurricular	2,531,022	2,448,125	2,301,012	981,003	198,980
Field Trips	783,751	735,648	615,238	125,706	51,371
Food & General Fundraising	352,921	374,834	717,017	339,986	50,587
Fundraising - Capital (3)	26,545	0	11,580	10,094	11,860
Fundraising - Curricular/ Enhancements (2)	1,326,223	1,399,436	1,160,393	823,414	504,853
Grants	293,047	382,395	282,751	235,974	74,365
Other (Non-Student, HST)	251,959	271,969	18,192	152,878	62,321
Summary of Receipts	7,586,579	7,624,482	6,861,644	3,612,737	999,816
Disbursements By Category (1)					
Athletics	1,882,900	2,022,215	1,893,538	731,365	162,880
Charity	78,563	67,912	64,189	48,080	6,677
Extracurricular	2,620,344	2,695,153	2,274,405	1,014,990	511,654
Field Trips	775,526	785,550	563,094	138,100	17,278
Food & General Fundraising	599,303	313,768	578,013	258,075	101,183
Fundraising - Capital (3)	26,545	0	34,200	9,709	35,693
Fundraising - Curricular/ Enhancements (2)	1,363,217	1,374,715	890,611	1,052,381	288,608
Grants	270,781	320,936	268,770	159,050	53,475
Other (Non-Student, HST)	10,857	11,597	(48,600)	60,772	151,161
Summary of Disbursements	7,628,036	7,591,845	6,518,220	3,472,523	1,328,609
Receipts Less Disbursements	(41,457)	32,637	343,424	140,214	(328,793)
Balance, End of Year	\$ 2,210,664	2,252,121	2,219,484	1,876,060	1,735,846

The terms "school generated funds" and "school council funds" refer to funds raised to benefit students in the school. Funds are generated in schools from a number of different sources and used in a number of different ways. The Administrative Procedure applies to all funds that are received, raised, or collected in the name of the school or school activity. These funds are under the direction and control of the school Principal. Generally, this will mean all funds available to the school other than funds provided by the approved budget of the board. The Board is required to ensure that these funds are properly administered and transactions are accurately recorded. This Administrative Procedure is not mandatory for Home and School Associations.

- (1) A summary of HDSB Standard Category Structure For School Generated Funds (per Administrative Procedure) is attached. Note: The categories have not been audited to ensure that all receipts/disbursements are recorded in the appropriate/consistent category across all schools in the district. Details by category not readily available at the board consolidated level.
- (2) Effective September 2010, HDSB implemented a "Student Fees" Administrative Procedure which eliminated fees for standard course materials and/or consumables.
- (3) Fundraising Capital receipts and disbursments include \$26,545 in capitalized revenue and expenses. This is related to a capital project funded through School Generated Funds completed at Craig Kielburger Secondary School.

#### Summary of School Generated Funds (including School Councils) - Elementary

	2024/2025	2023/2024	Year Ended 2022/2023	2021/2022	2020/2021
Balance, Beginning of Year	\$ 3,445,984	2,993,997	2,355,500	2,256,980	3,237,011
Receipts By Category (1)					
Athletics	146,606	150,585	116,004	25,635	231
Charity	72,784	62,326	66,160	49,160	6,112
Extracurricular	550,014	475,034	505,588	312,619	37,349
Field Trips	3,017,327	3,391,841	2,761,884	690,683	169,383
Food & General Fundraising	7,202,207	6,537,363	5,830,170	2,551,604	102,039
Fundraising - Capital	0	33,662	172,285	2,909	28,881
Fundraising - Curricular/ Enhancements (2)	415,618	489,240	386,489	326,414	13,928
Grants	1,071,286	940,115	813,802	447,698	156,773
Other (Non-Student, HST)	704,485	680,716	65,315	223,960	92,785
Summary of Receipts	13,180,327	12,760,881	10,717,698	4,630,683	607,481
Disbursements By Category (1)					
Athletics	284,921	295,218	177,271	60,851	8,698
Charity	79,442	66,295	70,434	50,472	11,681
Extracurricular	804,921	714,214	669,786	393,406	161,446
Field Trips	3,301,259	3,709,779	2,878,158	736,767	47,881
Food & General Fundraising	5,939,645	4,908,272	4,142,809	2,350,416	662,999
Fundraising - Capital	0	33,662	432,348	108,520	211,404
Fundraising - Curricular/ Enhancements (2)	932,201	1,605,416	645,317	442,411	124,592
Grants	931,674	938,635	860,012	414,690	132,356
Other (Non-Student, HST)	167,125	37,401	203,067	(25,370)	226,457
Summary of Disbursements	12,441,188	12,308,894	10,079,202	4,532,163	1,587,513
Receipts Less Disbursements	739,139	451,987	638,496	98,520	(980,031)
Balance, End of Year	\$ 4,185,123	3,445,984	2,993,997	2,355,500	2,256,980

The terms "school generated funds" and "school council funds" refer to funds raised to benefit students in the school. Funds are generated in schools from a number of different sources and used in a number of different ways. The Administrative Procedure applies to all funds that are received, raised, or collected in the name of the school or school activity. These funds are under the direction and control of the school Principal. Generally, this will mean all funds available to the school other than funds provided by the approved budget of the board. The Board is required to ensure that these funds are properly administered and transactions are accurately recorded. This Administrative Procedure is not mandatory for Home and School Associations.

- (1) A summary of HDSB Standard Category Structure For School Generated Funds (per Administrative Procedure) is attached. Note: The categories have not been audited to ensure that all receipts/disbursements are recorded in the appropriate/consistent category across all schools in the district. Details by category not readily available at the board consolidated level.
- (2) Effective September 2010, HDSB implemented a "Student Fees" Administrative Procedure which eliminated fees for standard course materials and/or consumables.

# HDSB Standard Category Structure for School Generated & School Council Funds

CATEGORY	DEFINITION	EXAMPLES
Athletics	Money received to offset the cost for buses, referees, tournament fees, uniforms; money disbursed for those items; fundraising specific to athletic teams or events.	Team sports (Football, Hockey, Basketball, Volleyball); intramural house league teams; inter-school tournaments; referee fees; OFSAA costs; buses for track meets / relays / cross country meets
Charity	Money raised for and disbursed to an external registered charity.	Terry Fox, World Vision, United Way, Halton Learning Foundation, Heart & Stroke
Extra Curricular	Money collected and distributed to cover costs of clubs, non-athletic co-curriculars and optional school spirit items; fundraising specifically for a single extracurricular event.	Band, Choir, Clubs, Drama/Musical Performances; School Spirit Wear (not gym clothes, which are athletic); Yearbook; Commencement /Graduation, Student Parliament; Environment Club; Link Crew
Field Trips	All money fundraised or collected to support the cost of off-site activities or inschool presentations, including admissions, transportation and accommodations.	Field trips: Science Centre, ROM, Metro Zoo  Presentations: Scientists in Schools, musical performers, traveling theatre troupes  Excursions: all out-of-province travel; all travel involving overnight accommodation
Food & Fundraising	Money collected by the sale of food directly for student consumption and money spent on the goods being sold. Profits may offset expenses in all other areas except Non-Student.  All money raised/received from, and all expenses related to, products sold or activities that are intended to generate profits and be beneficial to the entire school as opposed to a specific area (e.g. athletics, extra-curriculars).  Separate subcategories (capital, curricular) are required to record the cost of the items purchased in those areas.	SEC: Cafeteria, Food Schools, catering  ELEM: Milk, Pizza, Sub Days, Popcorn  Dance-A-Thon, Raffles, Fall Fair events, Gift Card Sales, Fruit/Muffin Mix, Cheese, Wrapping Paper sales, car washes, magazine drives.  Fundraising Category may be subcategorized into specific events; expenses come out of the subcategories or may be a subcategory called "event expense".
Capital	All money raised/received from, and all expenses related to, products sold or activities that are intended to generate profits to be specifically used to purchase capital items or support school infrastructure.	Money raised to offset purchases of computers, furniture or equipment ordered through the Board's Purchasing Department.  Money raised to offset purchases of landscaping, painting, ordered through the Board's Facility Services Department.

CATEGORY	DEFINITION	EXAMPLES
Curricular	All money raised/received from, and all	Library book fairs, classroom readers, math
	expenses related to, products related to	manipulatives
	classroom learning.	
Grants	Money received from third parties for a	Parent Involvement Policy, Halton
	specific purpose, the detailed use of	Learning Foundation, Halton Food for
	which must be reported.	Thought, TD Friends of the Environment
Other: Non-	All money raised/received for and spent	Inflows: HST rebate, photographer
Student &	on items that do not directly benefit	commissions.
Temporary	students.	
Clearing		Outflows: Bank charges, cheque printing fees,
	Expenses that will be reimbursed by	
	HDSB who will claim the expense in	
	their financial statements, and offsetting	
	income.	



Date: November 11, 2025 FOR INFORMATION

TO: The Chair and Members of the Audit Committee

Halton District School Board

FROM: Roxana Negoi, Superintendent of Business Services & Treasurer

RE: 2024/2025 Halton Student Transportation Services (HSTS)

**Financial Statements** 

#### **Background**

The proportion of revenue and costs for Halton Student Transportation Services (HSTS) are consolidated into the financial statements of the Halton District School Board. Additional information on this consolidation can be found in Note 19 in the Notes to the Consolidated Financial Statements.

The financial statements for HSTS are being shared with the Audit Committee and Board of Trustees for information.

#### **Rationale**

The financial statements for HSTS have been audited by KPMG LLP, Chartered Accountants. The audit was conducted in accordance with Canadian generally accepted auditing standards as outlined in the Auditors' Report. Based on their audit opinion, the auditors agree that the consolidated financial statements of Halton Student Transportation Services present fairly, in all material respects, the financial position as at August 31, 2025, its results of changes in net debt, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Respectfully Submitted,	
Roxana Negoi	
•	ss Services and Treasurer

Financial Statements of

# HALTON STUDENT TRANSPORTATION SERVICES

And Independent Auditor's Report thereon

Year ended August 31, 2025



#### **KPMG LLP**

Commerce Place 21 King Street West, Suite 700 Hamilton, ON L8P 4W7 Canada Telephone 905 523 8200 Fax 905 523 2222

#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors of the Halton Student Transportation Services

#### **Opinion**

We have audited the accompanying financial statements of Halton Student Transportation Services (the Entity), which comprise:

- the statement of financial position as at August 31, 2025
- the statement of operations for the year then ended
- the statement of changes in net debt for the year then ended
- the statement of cash flows for the year then ended
- and notes to the financial statements, including a summary of significant accounting policies (Hereinafter referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Entity as at August 31, 2025, its results of changes in net debt, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our auditor's report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.



#### Page 2

# Responsibility of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

#### We also:

Identify and assess the risks of material misstatement of the financial statements, whether due
to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit
evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.



#### Page 3

- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Chartered Professional Accountants, Licensed Public Accountants

Hamilton, Canada

LPMG LLP

October 24, 2025

#### Financial Statements

Year ended August 31, 2025

	Page
Statement of Financial Position	1
Statement of Operations	2
Statement of Changes in Net Debt	3
Statement of Cash Flows	4
Notes to Financial Statements	5

Statement of Financial Position

August 31, 2025, with comparative information for 2024

	2025	2024
Financial assets		
Due from related parties (note 4)	\$ 275,870	\$ 251,384
Financial liabilities		
Accounts payable and accrued liabilities	39,994	107,209
Due to related parties (note 4)	248,162	155,980
Deferred capital contributions (note 5)	· —	· —
	288,156	263,189
Net debt	(12,286)	(11,805)
Non-financial assets		
Tangible capital assets (note 2)	_	_
Prepaid expense	13,046	12,565
	13,046	12,565
Accumulated surplus	\$ 760	\$ 760

See accompanying notes to financial state	tements.
On behalf of the Board of Directors:	
	Director
	Director

Statement of Operations

Year ended August 31, 2025, with comparative information for 2024

	2025	2025	2024
	Budget	Actual	Actual
Revenues	\$ 32,996,569	\$ 32,320,544	\$ 32,215,525
Expenses:			
Transportation services	30,902,967	30,280,431	30,183,748
Administrative expenses:			
Salaries and benefits	1,681,122	1,697,549	1,772,011
Professional fees	79,823	65,632	67,296
Rent	72,680	69,740	69,869
Contractual services	142,500	116,427	36,855
Software fees and licenses	56,451	53,343	49,015
Office supplies	15,535	14,850	15,510
Professional development	15,473	5,905	4,677
Communication	9,314	4,792	4,857
Insurance	6,416	5,935	4,947
Equipment	2,000	536	_
Travel and meetings	3,600	2,113	3,012
Day to day maintenance	1,131	1,056	766
Advertising	7,557	2,235	2,711
Amortization of tangible capital assets	_	_	251
Total expenses	32,996,569	32,320,544	32,215,525
Annual surplus	_	_	_
Accumulated surplus, beginning of year	760	760	760
Accumulated surplus, end of year	\$ 760	\$ 760	\$ 760

See accompanying notes to financial statements.

Statement of Changes in Net Debt

Year ended August 31, 2025, with comparative information for 2024

		2025	2024
Annual surplus	\$	_	\$ _
Amortization of tangible capital assets	·	_	251
		_	251
Other non-financial asset activity:			
Acquisition of prepaid expenses		(8,195)	(7,714)
Use of prepaid expenses		7,714	7,687
Total other non-financial asset activity		(481)	(27)
Change in net debt		(481)	224
Net debt, beginning of year		(11,805)	(12,029)
Net debt, end of year	\$	(12,286)	\$ (11,805)

See accompanying notes to financial statements.

Statement of Cash Flows

Year ended August 31, 2025, with comparative information for 2024

	2025	2024
Cash provided by (used in):		
Operating activities:		
Annual surplus	\$ _	\$ _
Item not involving cash:		
Amortization of tangible capital assets	_	251
Revenue recognized from deferred capital		
contributions	_	(251)
Changes in non-cash working capital:		, ,
Increase (decrease) in accounts payable and		
accrued liabilities	(67,215)	18,033
Increase in prepaid expenses	(481)	(27)
	(67,696)	18,006
Investing activities:		
Decrease (increase) in due from related parties (note 4)	(24,486)	79,229
(Decrease) increase in due to related parties (note 4)	92,182	(97,235)
	67,696	18,006
Net change in cash		
Cash, beginning of year	_	_
Cash, end of year	\$ 	\$ 

See accompanying notes to financial statements.

Notes to Financial Statements

Year ended August 31, 2025

Halton Student Transportation Services ("HSTS") on behalf of Halton District School Board and the Halton Catholic District School Board (the "School Boards") was set up to provide transportation services.

HSTS was incorporated on February 10, 2009 under the Corporations Act of Ontario as a non-profit corporation without share capital and is exempt from income taxes.

#### 1. Significant accounting policies:

The financial statements are prepared by management in accordance with Canadian public sector accounting standards.

#### (a) Basis of accounting:

Revenue is recognized as performance obligations are satisfied by providing services; Expenses are reported on an accrual basis of accounting, the cost of goods and services acquired in the period whether or not payment has been made or invoices received.

#### (b) Tangible capital assets:

Tangible capital assets are recorded at historical cost less accumulated amortization. Historical cost includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset.

Tangible capital assets, except land, are amortized on a straight line basis over their estimated useful lives as follows:

Asset	Estimated useful life in years
Computer software	5
Computer hardware Leasehold improvements	3 5
Furniture and equipment	10

#### (c) Government transfers:

Government transfers, which include legislative grants, are recognized in the financial statements in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met and reasonable estimates of the amount can be made.

Government transfers for capital that meet the definition of liability are referred to as deferred capital contributions ("DCC"). Amounts are recognized into revenue as the liability is extinguished over the useful life of the asset.

Notes to Financial Statements (continued)

Year ended August 31, 2025

#### 1. Significant accounting policies (continued):

#### (d) Budget figures:

Budget figures have been provided for comparison purposes and have been approved by the Board of Directors of the Halton Student Transportation Services. Budget figures, which are reported in the statement of operations, were originally approved on May 9, 2024. The figures have been reported for the purposes of these statements to comply with Public Sector Accounting Board ("PSAB") reporting requirements. Budget figures were excluded from the Statement of Change in Net Debt as these amounts were not included in management's revised budgeted figures.

#### (e) Use of estimates:

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the period. Significant estimates include assumptions used in estimating accrued liabilities. Amounts recorded for amortization of tangible capital assets are based on estimates of useful service life. Actual results could differ from these estimates.

#### 2. Tangible capital assets:

Cost	 lance at gust 31, 2024	Additions	С	Disposals	_	alance at ugust 31, 2025
Furniture and equipment	\$ 5,016	\$ _	\$	5,016	\$	-

Notes to Financial Statements (continued)

Year ended August 31, 2025

#### 2. Tangible capital assets (continued):

Accumulated amortization		alance at igust 31, 2024	An	nortization expense	С	Disposals		lance at gust 31, 2025
Furniture and equipment	\$	5,016	\$	-	\$	5,016	\$	_
Net book value	Αι	igust 31, 2024					Au	gust 31, 2025
Furniture and equipment	\$	_					\$	_

#### 3. Economic dependence:

HSTS's operations consist exclusively of supplying services to Halton District School Board and Halton Catholic District School Board. HSTS is economically dependent on these boards for its busing revenues.

#### 4. Due from/to related party:

Amounts included in due from related parties are due from the following partners of HSTS:

	2025	2024
Halton District School Board	\$ 275,870	\$ 251,384

Amounts included in due to related parties are due to the following partners of HSTS:

	2025	2024
Halton Catholic District School Board	\$ 248,162	\$ 155,980

Amounts due from/to related parties are non-interest bearing with no fixed repayment terms.

Notes to Financial Statements (continued)

Year ended August 31, 2025

#### 5. Deferred capital contributions:

Government transfers for capital that meet the definition of a liability are referred to as deferred capital contributions. Amounts are recognized into revenue as the liability is extinguished over the useful life of the asset.

	2025	2024
Balance, beginning of year Additions to deferred capital contributions Revenue recognized in the period	\$ -	\$ 251 - (251)
Balance, end of year	\$ _	\$ 

#### 6. Lease commitment:

The HSTS leases office premises with terms to October 31, 2027. The minimum annual rental under this agreement is as follows:

Fiscal year ending August 31:	
2026 2027 2028	\$ 72,678 72,678 12,113
	\$ 157,469

#### 7. Financial risks and concentration risk:

#### (a) Credit risk:

Credit risk is the risk that one party to a financial instrument will cause a financial loss for the other party by failing to discharge an obligation. HSTS is exposed to credit risk resulting from the possibility that a customer or counterparty to a financial instrument default on their financial obligations. HSTS's financial instruments that are exposed to concentrations of credit risk relate primarily to its accounts receivable balance. There has been no change to the risk exposures from 2024.

#### (b) Liquidity risk:

Liquidity risk is the risk that the HSTS will be unable to fulfill its obligations on a timely basis or at a reasonable cost. HSTS manages its liquidity risk by monitoring its operating requirements. HSTS prepares budget and cash forecasts to ensure it has sufficient funds to fulfill its obligations. There has been no change in the risk exposures from 2025.



#### **2024/2025 FISCAL YEAR**

Budget Development	December 6, 2023	Report 23184
Committee of the Whole Budget Planning Presentation and Trustee Input	January 17, 2024	Committee of the Whole Presentation
Budget Survey Feedback Board Report	April 3, 2024	Budget Survey Results
Committee of the Whole Budget Presentations	March 20, 2024	Committee of the Whole Budget Planning Presentation
Release of the Grants for Student Needs Board report	May 1, 2024	Report 24067
Committee of the Whole Budget Presentation	May 22, 2024	Committee of the Whole Budget Presentation
Draft Budget Report	June 5, 2024	Report 24082
Budget Approval	June 19, 2024	Report 24091
Revised Estimates	January 7, 2025	Report 25006
Quarterly Financial Report for the period ending November 2024	January 7, 2025	Report 25002
Quarterly Financial Report for the period ending February 2025	April 1, 2025	Report 25037

Quarterly Financial Report for the period ending May 2025	June 17, 2025	Report 25078
Financial Statements – Audit Committee	November 11, 2025	
Financial Statements – Board Presentation and Board Approval	December 2, 2025	

#### **2025/2026 FISCAL YEAR**

Budget Development	December 3, 2024	Report 24160
Committee of the Whole Budget Planning Presentation and Trustee Input	February 18, 2025	COTW Budget  Development Planning  Presentation
Budget Survey Feedback Board Report	March 4, 2025	Report 25027
Committee of the Whole Budget Presentations	April 22, 2025	Cancelled
Release of the Core Education Funding Board Report	June 3, 2025	Report 25070
Committee of the Whole Budget Presentation	June 11, 2025	Committee of the Whole Budget Presentation
Draft Budget Report	June 17, 2025	Report 25076
Budget Approval	June 23, 2025	Report 25084
Revised Estimates	January 2026	
Quarterly Financial Report for the period ending November 2025	January 2026	
Quarterly Financial Report for the period ending February 2026	April 2026	
Quarterly Financial Report for the period ending May 2026	June 2026	

#### **PUBLIC**

Financial Statements – Audit Committee	November 2026	
Financial Statements –	November 2026	
Board Presentation and		
Board Approval		